

# Pecos County, Texas

Annual Financial Report

For the Year Ended December 31, 2019



**Pecos County, Texas**  
 Annual Financial Report  
 For the Year Ended December 31, 2019  
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# Financial Section

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## Independent Auditor's Report

To the Honorable Judge and  
Members of the Commissioners' Court  
Pecos County, Texas

### *Report on the Financial Statements*

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Pecos County, Texas (the County), as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprises the County's basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Pecos County Memorial Hospital, an enterprise fund, which represents 100 percent of the assets, net position and revenues and expenses of the business-type activities. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Pecos County Memorial Hospital, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

The Honorable Judge and  
Members of the Commissioners Court  
Pecos County, Texas

### ***Opinions***

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of Pecos County, Texas, as of December 31, 2019, and the respective changes in financial position and where applicable the cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

### ***Other Matters***

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and the required supplemental information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's financial statements. The combining nonmajor governmental fund financial statements, combining special revenue fund financial statements and the combining fiduciary agency fund statement of assets and liabilities are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining nonmajor governmental fund financial statements, the combining special revenue fund financial statements and the combining fiduciary agency fund statement of assets and liabilities are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor governmental fund financial statements, the combining special revenue fund financial statements, and the combining fiduciary agency fund statement of assets and liabilities are fairly stated in all material respects in relation to the basic financial statements as a whole.

The Honorable Judge and  
Members of the Commissioners Court  
Pecos County, Texas

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 9, 2020, on our consideration of Pecos County, Texas' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Pecos County, Texas' internal control over financial reporting and compliance.

*Weaver and Tidwell, L.L.P.*

WEAVER AND TIDWELL, L.L.P.

Midland, Texas  
December 9, 2020

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## Management's Discussion and Analysis

As management of Pecos County, Texas (the County), we offer readers of the County's financial statements this overview and analysis of the financial activities of the County for the year ended December 31, 2019. We encourage readers to consider the information presented here in conjunction with the County's financial statements, which begin on page 17.

### Financial Highlights

- The assets and deferred outflows of the County was less than its liabilities and deferred inflows at the close of the most recent year by \$10,888,775 (*net deficit position*). A deficit of \$52,512,402 is reported for unrestricted net position.
- As of the close of the current year, the County's governmental funds reported combined ending fund balances of \$27,436,268 an increase of \$1,277,425 in comparison with the prior year. Approximately 56.3% of this total amount, \$15,439,621, is unassigned and *available for spending* at the government's discretion.
- At the end of the current year, unassigned fund balance for the general fund was \$15,439,621 or 79% percent of total general fund expenditures.
- The County's total capital lease debt increased by \$477,371 during the current year.

### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### ***Government-Wide Financial Statements***

The *Statement of Net Position* presents information on all of the County's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The *Statement of Activities* presents information showing how the government's net position changed during the most recent year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods (e.g. uncollected taxes).

Both of the government-wide financial statements distinguish functions of Pecos County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*).

The government wide financial statements can be found on pages 17 through 19 of this report.

***Fund Financial Statements:*** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental Funds:** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

The focus on governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements; by doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains three governmental fund types. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, the road and bridge fund, and the debt service fund, which are considered to be major funds. All other special revenue funds and capital project funds are considered nonmajor governmental funds and are combined into the aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements as other supplemental information elsewhere in this report.

The governmental fund financial statements can be found on pages 20 through 26 of this report.

The County adopts an annual appropriated budget for its general fund and road and bridge fund. Budgetary comparison statements, which are considered required supplementary information, have been provided for these funds to demonstrate compliance with this budget on pages 69 through 79.

**Proprietary Funds:** The County maintains two types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The Pecos County Memorial Hospital fund, formerly presented as a discretely presented component unit, is now presented as an enterprise fund of the County. The Pecos County Memorial Hospital fund is considered a major fund of the County. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses an internal service fund to account for its self-insurance. Because this predominantly benefits governmental functions, it has been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The basic proprietary fund financial statements can be found on pages 27 through 30 of this report.

**Fiduciary Funds:** Fiduciary funds are used to account for assets held by the County in a trustee capacity or as an agent for other governmental units. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the County's basic programs. The basic fiduciary fund financial statements can be found on page 31 of this report.

**Notes to the Basic Financial Statements:** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found beginning on page 34 of this report.

**Other Information:** The combining statements referred to earlier in connection with nonmajor governmental funds, internal service funds and fiduciary funds are presented immediately following the required supplementary information for budgetary data. Combining fund statements can be found on pages 82 through 97.

### Government-Wide Financial Analysis

As noted earlier, net position (deficient) may serve over time as a useful indicator of a government's financial position. In the case of the County, liabilities exceeded assets by \$10,888,775 at the close of the most recent year. The County's investment in capital assets (e.g., land, buildings, machinery, and equipment), less any related debt used to acquire those assets that is outstanding is 295% more than the County's total net position.

The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

### Pecos County, Texas Net Position

	Governmental Activities		Business-type Activities		Total Primary Government	
	2018	2019	2018	2019	2018	2019
Current and other assets	\$ 54,120,967	\$ 61,153,636	\$ 2,752,485	\$ 2,289,738	\$ 56,873,452	\$ 63,443,374
Capital assets	20,474,884	20,314,085	14,258,349	13,691,817	34,733,233	34,005,902
Total assets	74,595,851	81,467,721	17,010,834	15,981,555	91,606,685	97,449,276
Total deferred outflows of resources	1,487,542	3,792,488	1,607,053	3,912,878	3,094,595	7,705,366
Long-term liabilities outstanding	34,533,333	36,582,369	28,877,359	30,736,238	63,410,692	67,318,607
Other liabilities	27,719,704	37,630,241	5,839,280	10,746,790	33,558,984	48,377,031
Total liabilities	62,253,037	74,212,610	34,716,639	41,483,028	96,969,676	115,695,638
Total deferred inflows of resources	785,948	178,497	906,420	169,282	1,692,368	347,779
Net position:						
Net investment in capital assets	20,251,237	19,844,792	13,110,706	12,312,449	33,361,943	32,157,241
Restricted	9,828,087	9,466,386	-	-	9,828,087	9,466,386
Unrestricted	(17,034,916)	(18,442,076)	(30,115,878)	(34,070,326)	(47,150,794)	(52,512,402)
<b>Total net position (deficit)</b>	<b>\$ 13,044,408</b>	<b>\$ 10,869,102</b>	<b>\$ (17,005,172)</b>	<b>\$ (21,757,877)</b>	<b>\$ (3,960,764)</b>	<b>\$ (10,888,775)</b>

A significant portion of the County's net position, \$9,466,386, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position is a deficit of \$52,512,402.

## Governmental and Business-Type Activities

Governmental activities and business-type activities decreased the County's net position by \$2,175,306 and \$4,752,705, respectively. Key elements of this decrease are as follows:

### Pecos County, Texas Changes in Net Position

	Governmental Activities		Business-type Activities		Total Primary Government	
	2018	2019	2018	2019	2018	2019
Revenues						
Program revenues:						
Charges for services	\$ 4,521,914	\$ 4,258,497	\$ 22,735,017	\$ 24,778,196	\$ 27,256,931	\$ 29,036,693
Operating grants and contributions	1,750,916	1,654,214	246,889	-	1,997,805	1,654,214
Capital grants and contributions	-	-	105,129	81,318	105,129	81,318
General revenues:						
Property taxes	21,021,697	23,008,816	-	-	21,021,697	23,008,816
Alcoholic beverage taxes	30,588	41,536	-	-	30,588	41,536
Investment earnings	674,144	826,807	29,966	53,727	704,110	880,534
Payment in lieu of taxes	1,283,194	1,432,182	-	-	1,283,194	1,432,182
Proceeds from settlement	88,659	43,330	-	-	88,659	43,330
Proceeds from sales of assets	14,912	23,231	-	-	14,912	23,231
Other	179,377	552,817	-	-	179,377	552,817
Total revenues	29,565,401	31,841,430	23,117,001	24,913,241	52,682,402	56,754,671
Expenses						
General government	4,811,720	4,986,592	-	-	4,811,720	4,986,592
Judicial	2,539,049	2,620,481	-	-	2,539,049	2,620,481
Financial administration	1,738,341	1,851,104	-	-	1,738,341	1,851,104
Public facilities	1,048,895	1,145,355	-	-	1,048,895	1,145,355
Public safety	5,844,100	6,693,212	-	-	5,844,100	6,693,212
Public service	781,854	1,004,589	-	-	781,854	1,004,589
Health and welfare	2,989,806	3,318,214	-	-	2,989,806	3,318,214
Culture and recreation	2,876,926	3,069,128	-	-	2,876,926	3,069,128
Highways and streets	3,278,923	4,052,542	-	-	3,278,923	4,052,542
Conservation	655,998	622,010	-	-	655,998	622,010
Airport	-	24,909	-	-	-	24,909
Pecos County Memorial Hospital	-	-	31,306,038	34,294,546	31,306,038	34,294,546
Total expenses	26,565,612	29,388,136	31,306,038	34,294,546	57,871,650	63,682,682
Change in net position:						
Before transfers	2,999,789	2,453,294	(8,189,037)	(9,381,305)	(5,189,248)	(6,928,011)
Transfers	(4,931,990)	(4,628,600)	4,931,990	4,628,600	-	-
Change in net position	(1,932,201)	(2,175,306)	(3,257,047)	(4,752,705)	(5,189,248)	(6,928,011)
Net position - beginning of year	14,976,609	13,044,408	(13,748,125)	(17,005,172)	1,228,484	(3,960,764)
<b>Net position, ending</b>	<b>\$ 13,044,408</b>	<b>\$ 10,869,102</b>	<b>\$ (17,005,172)</b>	<b>\$ (21,757,877)</b>	<b>\$ (3,960,764)</b>	<b>\$ (10,888,775)</b>

## Financial Analysis of the Governments Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds:** The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing Pecos County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

As of the end of the current year, the County's governmental funds reported combined ending fund balances of \$27,436,268, an increase of \$1,277,425 in comparison with the prior year. Approximately 56.3% of this total amount constitutes unassigned fund balance, which is available for spending at the government's discretion. The remainder of fund balance is reserved to indicate that it is not available for new spending because it has already been committed to cover debt service, inventory, and revenues restricted for airport use generated from airport assets.

The general fund is the chief operating fund of the County. At the end of the current year, unassigned fund balance of the general fund was \$15,439,621, while total fund balance was \$25,654,178.

**Road and Bridge Fund.** This fund is used to account for funds restricted for use in improving County highways and lateral streets and roadways.

**Proprietary Funds:** Unrestricted fund deficit of the County's enterprise fund, Pecos Memorial Hospital at the end of the year was a deficit of \$31,386,788. The remainder of the fund balance is net investment in capital assets. The change in net position for the fund was a decrease of \$4,301,067. Unrestricted fund balance of the County's health self-insurance plan at the end of the year was \$972,646. The change in unrestricted net position for the fund was decrease of \$860,668.

## General Fund Budgetary Highlights

Differences between the original budget and the final amended budget are briefly summarized as follows:

- Actual revenues for 2019 were \$688,661 more than final budgeted revenues.
- Actual expenditures for 2019 were \$1,980,891 less than the final amended budget.

This resulted in a net increase in the general fund balance for the year of \$1,755,149 after accounting for other financing sources as detailed on page 24 of this report.

## Capital Asset and Debt Administration

**Capital Assets:** The County's investment in capital assets for its governmental and business type activities as of December 31, 2019, amounts to \$34,005,902 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, machinery and equipment, and other improvements.

**Pecos County, Texas**  
**Capital Assets**  
(Net of depreciation)

	Governmental Activities		Business-type Activities		Total Primary Government	
	2018	2019	2018	2019	2018	2019
Land	\$ 1,345,948	\$ 1,345,948	\$ 85,649	\$ 85,649	\$ 1,431,597	\$ 1,431,597
Buildings	11,153,632	10,835,404	10,737,472	10,044,012	21,891,104	20,879,416
Improvements - other	2,956,470	3,032,921	96,576	84,135	3,053,046	3,117,056
Machinery and equipment	3,360,023	2,929,861	1,177,845	1,119,432	4,537,868	4,049,293
Construction in progress	1,141,065	882,175	-	1,058,980	1,141,065	1,941,155
Infrastructure	264,453	707,908	-	-	264,453	707,908
Leased assets	253,293	579,868	1,139,996	322,472	1,393,289	902,340
Capitalized interest	-	-	1,020,811	977,137	1,020,811	977,137
<b>Net capital assets</b>	<b>\$ 20,474,884</b>	<b>\$ 20,314,085</b>	<b>\$ 14,258,349</b>	<b>\$ 13,691,817</b>	<b>\$ 34,733,233</b>	<b>\$ 34,005,902</b>

Additional information on the County's capital assets can be found in Note 6 on pages 49 through 50 of this report.

**Long-term debt:** At the end of the current year, the County had no bonded debt outstanding. At the end of the year, the County had \$1,848,661 in capital lease debt. The County's debt is comprised as follows:

	Governmental Activities	
	2018	2019
Capital lease obligations	\$ 223,647	\$ 469,293
Compensated absences	1,324,516	1,549,088
Other post-employment benefits obligation	33,721,977	35,512,762
TCDRS OPEB	502,851	463,000
<b>Total governmental activities</b>	<b>\$ 35,772,991</b>	<b>\$ 37,994,143</b>

  

	Business-type Activities	
	2018	2019
Capital lease obligations	1,147,643	1,379,368
Compensated absences	1,445,245	1,088,403
Other post-employment benefits obligation	27,194,830	29,012,355
TCDRS OPEB	550,649	509,368
<b>Total business-type activities</b>	<b>\$ 30,338,367</b>	<b>\$ 31,989,494</b>

Additional information on Pecos County's long-term debt can be found in Note 8 on pages 51 through 52.

**Economic Factors and Next Year's Budgets and Rates**

Pecos County's tax based reached a low point in the 2016 tax year (2017 budget year) and continued to grow during fiscal year 2019 as the oil & gas industry began to rebound. The Commissioners' court continues to monitor economic conditions and prepare for the future. The County's property values continued to increase during fiscal years 2018 and 2019. Property values for fiscal year 2020 are expected to be lower due to the COVID-19 pandemic and subsequent global economic downturn. The Court is optimistic for the future and is actively working with other industries, solar in particular, to bring additional investment opportunities into Pecos County.

## **Requests for Information**

This financial report is designed to provide a general overview of Pecos County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the County of Pecos, 103 W Callaghan, Fort Stockton, Texas 79735.

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# Basic Financial Statements

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**Pecos County, Texas**  
Statement of Net Position  
December 31, 2019

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
<b>ASSETS</b>			
Cash and cash equivalents	\$ 9,299,561	\$ 1,653,699	\$ 10,953,260
Investments	26,578,921	-	26,578,921
Receivables, net	22,443,008	2,047,308	24,490,316
Estimated third-party payor settlements	-	465,527	465,527
Internal balances	2,832,146	(2,832,146)	-
Other assets	-	955,350	955,350
Capital assets, net	20,314,085	13,691,817	34,005,902
Total assets	81,467,721	15,981,555	97,449,276
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred outflow of resources - pension	3,748,696	3,897,850	7,646,546
Deferred outflow of resources - OPEB	43,792	15,028	58,820
Total deferred outflows of resources	3,792,488	3,912,878	7,705,366
<b>LIABILITIES</b>			
Accounts payable and other current liabilities	1,499,444	2,666,758	4,166,202
Due to other governments	176,318	-	176,318
Estimated health claims payable	461,842	-	461,842
Net pension liability	6,308,189	6,826,776	13,134,965
TCDRS obligation	463,000	509,368	972,368
Unearned revenue - property tax	27,772,674	-	27,772,674
Noncurrent liabilities:			
Due within one year	948,774	743,888	1,692,662
Due in more than one year	36,582,369	30,736,238	67,318,607
Total liabilities	74,212,610	41,483,028	115,695,638
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred inflow of resources - pension	109,115	135,381	244,496
Deferred inflow of resources - OPEB	69,382	33,901	103,283
Total deferred inflows of resources	178,497	169,282	347,779
<b>NET POSITION</b>			
Net investment in capital assets	19,844,792	12,312,449	32,157,241
Restricted for:			
Airport	7,692,052	-	7,692,052
Road and bridge	188,279	-	188,279
Federal and state grants	291,820	-	291,820
Legislation	1,294,235	-	1,294,235
Unrestricted	(18,442,076)	(34,070,326)	(52,512,402)
<b>TOTAL NET POSITION (DEFICIT)</b>	<b>\$ 10,869,102</b>	<b>\$ (21,757,877)</b>	<b>\$ (10,888,775)</b>

The Notes to the Financial Statements are an integral part of these statements.

**Pecos County, Texas**  
Statement of Activities  
For the Year Ended December 31, 2019

<u>Function/Programs</u>	<u>Expenses</u>	<u>Charges for Services</u>
<b>PRIMARY GOVERNMENT</b>		
Governmental activities:		
General government	\$ 4,986,592	\$ 272,093
Judicial	2,620,481	572,475
Financial administration	1,851,104	185,912
Public facilities	1,145,355	679,625
Public safety	6,693,212	181,340
Public service	1,004,589	4,330
Health and welfare	3,318,214	1,531,148
Culture and recreation	3,069,128	215,649
Highways and streets	4,052,542	615,925
Conservation	622,010	-
Airport	24,909	-
Total governmental activities	<u>29,388,136</u>	<u>4,258,497</u>
Business-type activities:		
Pecos County Memorial Hospital	<u>34,294,546</u>	<u>24,778,196</u>
Total business-type activities	<u>34,294,546</u>	<u>24,778,196</u>
<b>TOTAL PRIMARY GOVERNMENT</b>	<u><u>\$ 63,682,682</u></u>	<u><u>\$ 29,036,693</u></u>

The Notes to the Financial Statements are an integral part of these statements.

Program Revenues		Net (Expense) Revenue and Changes in Net Position		
Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
\$ 455,139	\$ -	\$ (4,259,360)	\$ -	\$ (4,259,360)
-	-	(2,048,006)	-	(2,048,006)
-	-	(1,665,192)	-	(1,665,192)
-	-	(465,730)	-	(465,730)
863,308	-	(5,648,564)	-	(5,648,564)
239,799	-	(760,460)	-	(760,460)
-	-	(1,787,066)	-	(1,787,066)
95,957	-	(2,757,522)	-	(2,757,522)
11	-	(3,436,606)	-	(3,436,606)
-	-	(622,010)	-	(622,010)
-	-	(24,909)	-	(24,909)
1,654,214	-	(23,475,425)	-	(23,475,425)
-	81,318	-	(9,435,032)	(9,435,032)
-	81,318	-	(9,435,032)	(9,435,032)
\$ 1,654,214	\$ 81,318	\$ (23,475,425)	(9,435,032)	(32,910,457)
General revenues:				
Property taxes		23,008,816	-	23,008,816
Alcoholic beverage taxes		41,536	-	41,536
Unrestricted investment earnings		826,807	53,727	880,534
Payment in lieu of property taxes		1,432,182	-	1,432,182
Proceeds from settlement		43,330	-	43,330
Proceeds from sales of assets		23,231	-	23,231
Miscellaneous revenue		552,817	-	552,817
Transfers		(4,628,600)	4,628,600	-
Total general revenues and transfers		21,300,119	4,682,327	25,982,446
Change in net position		(2,175,306)	(4,752,705)	(6,928,011)
Net position - beginning of year		13,044,408	(17,005,172)	(3,960,764)
<b>NET POSITION - END OF YEAR</b>		<b>\$ 10,869,102</b>	<b>\$ (21,757,877)</b>	<b>\$ (10,888,775)</b>

# Pecos County, Texas

## Balance Sheet – Governmental Funds

December 31, 2019

	<u>General</u>
<b>ASSETS</b>	
Cash and cash equivalents	\$ 6,218,549
Investments	26,578,921
Receivables, net	
Property taxes	17,470,125
Other	2,151,285
Due from other funds	1,317,596
<b>TOTAL ASSETS</b>	<b>\$ 53,736,476</b>
<b>LIABILITIES</b>	
Accounts payable	1,175,603
Due to other funds	225,588
Due to other governments	176,318
Unearned revenue - property tax	24,408,591
Total liabilities	25,986,100
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Unavailable revenue - property tax	233,213
Unavailable revenue - fines and forfeitures	1,507,707
Unavailable revenue - other revenues	355,278
Total deferred inflows of resources	2,096,198
<b>FUND BALANCE</b>	
Restricted:	
Airport use	7,692,052
Road and bridge	-
Federal and state grants	-
Legislation	-
Assigned:	
Repairs from insurance proceeds	973,417
Compensated absences	1,549,088
Unassigned	15,439,621
Total fund balances	25,654,178
<b>TOTAL LIABILITIES DEFERRED INFLOWS AND FUND BALANCES</b>	<b>\$ 53,736,476</b>

The Notes to the Financial Statements are an integral part of these statements.

Road and Bridge Special Revenue	Other Nonmajor Governmental Funds	Total Governmental Funds
\$ 1,208,050	\$ 1,676,201	\$ 9,102,800
-	-	26,578,921
2,305,720	-	19,775,845
200,000	46,128	2,397,413
6,600	-	1,324,196
<u>\$ 3,720,370</u>	<u>\$ 1,722,329</u>	<u>\$ 59,179,175</u>
168,008	\$ 78,518	\$ 1,422,129
-	50,000	275,588
-	-	176,318
3,364,083	-	27,772,674
3,532,091	128,518	29,646,709
-	-	233,213
-	-	1,507,707
-	-	355,278
-	-	2,096,198
-	-	7,692,052
188,279	-	188,279
-	291,820	291,820
-	1,294,235	1,294,235
-	7,756	981,173
-	-	1,549,088
-	-	15,439,621
<u>188,279</u>	<u>1,593,811</u>	<u>27,436,268</u>
<u>\$ 3,720,370</u>	<u>\$ 1,722,329</u>	<u>\$ 59,179,175</u>

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## Pecos County, Texas

### Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position December 31, 2019

**TOTAL FUND BALANCE - GOVERNMENTAL FUND** \$ 27,436,268

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds balance sheet. 20,314,085

Internal service funds are used by management to account for the self-insurance fund of the government. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position.

Consolidation of internal service fund activities related to the enterprise fund	\$ 2,683,538	
Internal service fund net position	<u>(972,646)</u>	1,710,892

Certain assets, such as fines and fees receivable, are not available to pay for current-period expenditures and therefore, are deferred in the governmental funds. 2,096,198

Some assets, deferred outflows of resources, liabilities and deferred inflows of resources will not be recognized in the current period and therefore are not reported in the fund financial statements.

Net pension liability	\$ (6,308,189)	
TCDRS obligation	(463,000)	
Deferred outflows of resources - pensions	3,748,696	
Deferred inflow of resources - pension	(109,115)	
Deferred outflows of resources - TCDRS OPEB	43,792	
Deferred inflows related to TCDRS OPEB	<u>(69,382)</u>	(3,157,198)

Long-term liabilities, including bonds payable and related items, are not due and payable in the current period and therefore are not reported in the governmental funds. (37,531,143)

**TOTAL NET POSITION - GOVERNMENTAL ACTIVITIES** \$ 10,869,102

# Pecos County, Texas

## Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds For the Year Ended December 31, 2019

	<u>General</u>
<b>REVENUES</b>	
Taxes	\$ 20,068,946
Alcoholic beverage taxes	41,536
Fines and forfeitures	616
Intergovernmental	476,626
Charges for services	2,740,474
Payment in lieu of taxes	1,432,182
Royalties	13,500
Interest	818,400
Proceeds from settlement	43,330
Other	447,646
	<hr/>
Total revenues	26,083,256
 <b>EXPENDITURES</b>	
General government	4,513,890
Judicial	2,030,685
Financial administration	1,375,514
Law enforcement	2,037,368
Corrections	1,163,806
Health and welfare	2,866,599
Fire protection	880,438
Culture and recreation	2,416,930
Libraries	475,676
Building maintenance	411,988
Utilities	686,575
Conservation	155,193
Public service	521,423
Airport	58,547
Highways and streets	-
Capital outlay	-
	<hr/>
Total expenditures	19,594,632
	<hr/>
Excess (deficiency) of revenues over expenditures	6,488,624
 <b>OTHER FINANCING SOURCES (USES)</b>	
Sale of asset	23,231
Transfers from other funds	510,000
Transfers to other funds	(5,266,706)
	<hr/>
Total other financing (uses) sources	(4,733,475)
	<hr/>
Net change in fund balances	1,755,149
 Fund balances - beginning of year	<hr/> 23,899,029
 <b>FUND BALANCES - END OF YEAR</b>	<hr/> <hr/> \$ 25,654,178

The Notes to the Financial Statements are an integral part of these statements.

Road and Bridge Special Revenue	Other Nonmajor Governmental Funds	Total Governmental Funds
\$ 2,706,657	\$ -	\$ 22,775,603
-	-	41,536
-	18,589	19,205
136,913	1,249,974	1,863,513
615,925	694,250	4,050,649
-	-	1,432,182
-	-	13,500
-	8,407	826,807
-	-	43,330
90,000	15,171	552,817
<hr/>	<hr/>	<hr/>
3,549,495	1,986,391	31,619,142
-	-	4,513,890
-	55,782	2,086,467
-	-	1,375,514
-	42,276	2,079,644
-	1,537,544	2,701,350
-	179,241	3,045,840
-	-	880,438
-	-	2,416,930
-	-	475,676
-	-	411,988
-	-	686,575
-	-	155,193
-	298,833	820,256
-	-	58,547
3,658,342	-	3,658,342
269,698	-	269,698
<hr/>	<hr/>	<hr/>
3,928,040	2,113,676	25,636,348
<hr/>	<hr/>	<hr/>
(378,545)	(127,285)	5,982,794
-	-	23,231
28,106	15,612	553,718
-	(15,612)	(5,282,318)
<hr/>	<hr/>	<hr/>
28,106	-	(4,705,369)
<hr/>	<hr/>	<hr/>
(350,439)	(127,285)	1,277,425
<hr/>	<hr/>	<hr/>
538,718	1,721,096	26,158,843
<hr/>	<hr/>	<hr/>
\$ 188,279	\$ 1,593,811	\$ 27,436,268

The Notes to the Financial Statements are an integral part of these statements.

## Pecos County, Texas

### Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2019

<b>TOTAL NET CHANGE IN FUND BALANCE - GOVERNMENTAL FUND</b>	\$ 1,277,425
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period net of disposition of capital assets.	(167,824)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	(2,889,437)
Net changes in fines and forfeiture revenues in the statement of activities that do not provide current financial resources and are not reported as revenue in the funds (i.e. deferred revenues and earned, but unavailable revenues.)	259,206
Capital leases provide current financial resources to government funds, while the repayment of the principal of long-term debt consumes the current financial resources of government funds. Neither transaction, however, has any effect on net position.	(245,646)
Internal service funds are used by management to charge the costs of self-insurance in individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.	<u>(409,030)</u>
<b>CHANGE IN NET POSITION - GOVERNMENTAL ACTIVITIES</b>	<u>\$ (2,175,306)</u>

**Pecos County, Texas**  
Statement of Net Position  
Proprietary Funds  
December 31, 2019

	<b>Business-Type Activities</b>	<b>Governmental Activities</b>
	<b>Pecos County Memorial Hospital Fund</b>	<b>Internal Service Fund</b>
<b>ASSETS</b>		
Cash and investments	\$ 1,653,699	\$ 196,761
Accounts receivable	2,047,308	269,750
Estimated third-party payor settlements	465,527	
Other assets	955,350	-
Capital assets, net	13,691,817	-
Total assets	<u>18,813,701</u>	<u>466,511</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Deferred outflow of resources - pension	3,897,850	-
Deferred outflow of resources - OPEB	15,028	-
Total deferred outflows of resources	<u>3,912,878</u>	<u>-</u>
<b>TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>	<u>\$ 22,726,579</u>	<u>\$ 466,511</u>
<b>LIABILITIES</b>		
Accounts payable and accrued expenses	\$ 2,666,758	\$ 77,315
Due to general fund	148,608	-
Due to other funds	-	900,000
Estimated health claims payable	-	461,842
Net pension liability	6,826,776	-
TCDRS obligation	509,368	-
Noncurrent liabilities:		
Due within one year	743,888	-
Due in more than one year	30,736,238	-
Total liabilities	<u>41,631,636</u>	<u>1,439,157</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Deferred inflows of resources - pension	135,381	-
Deferred inflows of resources - OPEB	33,901	-
Total deferred inflows of resources	<u>169,282</u>	<u>-</u>
<b>TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES</b>	<u>\$ 41,800,918</u>	<u>\$ 1,439,157</u>
<b>NET POSITION</b>		
Net investment in capital assets	12,312,449	-
Unrestricted	(31,386,788)	(972,646)
<b>TOTAL NET POSITION</b>	<u>(19,074,339)</u>	<u>\$ (972,646)</u>
<b>RECONCILIATION TO GOVERNMENT-WIDE STATEMENT OF NET POSITION:</b>		
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds.	(2,683,538)	
<b>NET POSITION OF BUSINESS-TYPE ACTIVITIES</b>	<u>\$ (21,757,877)</u>	

The Notes to the Financial Statements are an integral part of these statements.

**Pecos County, Texas**  
Statement of Revenues, Expenditures, and Changes  
in Fund Net Position  
Proprietary Funds  
For the Year Ended December 31, 2019

	<u>Business -Type Activities</u>	<u>Governmental Activities</u>
	<u>Pecos County Memorial Hospital Fund</u>	<u>Internal Service Fund</u>
<b>OPERATING REVENUES</b>		
Net patient service revenue	\$ 23,503,961	\$ -
Other revenue	1,274,235	-
Charges for service	-	6,050,039
Total operating revenues	<u>24,778,196</u>	<u>6,050,039</u>
<b>OPERATING EXPENSES</b>		
Operating expenses	32,642,413	-
Depreciation	1,229,558	-
Claims	-	5,823,386
Administration - health	-	1,145,051
Administration - dental	-	27,506
Administration - life	-	18,487
Total operating expenses	<u>33,871,971</u>	<u>7,014,430</u>
Operating loss	(9,093,775)	(964,391)
<b>NON-OPERATING REVENUES (EXPENSES)</b>		
Interest earned on investments	53,727	3,723
Interest expense	(28,735)	-
Gain on disposal of assets	57,798	-
Total nonoperating (expenses) revenues	<u>82,790</u>	<u>3,723</u>
Loss before contributions and transfers	(9,010,985)	(960,668)
Capital grants and contributions	81,318	-
Transfers in	4,628,600	100,000
Total transfers	<u>4,628,600</u>	<u>100,000</u>
Change in net position	(4,301,067)	(860,668)
Net position - beginning of year	<u>(14,773,272)</u>	<u>(111,978)</u>
<b>NET POSITION, END OF YEAR</b>	<u>\$ (19,074,339)</u>	<u>\$ (972,646)</u>
Reconciliation to government-wide statements of net assets:		
Change in net position	\$ (4,301,067)	
Adjustment to reflect the consolidation of internal service fund activities related to enterprise fund.	(451,638)	
<b>CHANGE IN NET POSITION OF BUSINESS-TYPE ACTIVITIES</b>	<u>\$ (4,752,705)</u>	

The Notes to the Financial Statements are an integral part of these statements.

**Pecos County, Texas**  
Statement of Cash Flows  
Proprietary Funds  
For the Year Ended December 31, 2019

	<b>Business-Type Activities</b>	<b>Governmental Activities</b>
	<b>Pecos County Memorial Hospital Fund</b>	<b>Internal Service Fund</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Receipts from patients and third-party payers	\$ 21,997,062	\$ -
Other receipts and payments from operations, net	1,274,235	-
Receipts from participants	-	6,015,389
Operating expenses	(27,763,331)	(6,376,042)
Net cash used in operating activities	(4,492,034)	(360,653)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>		
Interest on investments	53,727	3,723
Net cash provided by investing activities	53,727	3,723
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>		
Capital grants and contributions	81,318	-
Principal payments of long-term debt and notes payable	(103,413)	-
Interest payments on long-term debt and notes payable	(28,735)	-
Proceeds from sale of capital assets	57,798	-
Purchase of capital assets	(327,888)	-
Net cash used in capital and related financing activities	(320,920)	-
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>		
Transfers in	4,628,600	100,000
Net cash provided by noncapital financing activities	4,628,600	100,000
Net decrease in cash and investments	(130,627)	(256,930)
Cash and investments at beginning of year	1,784,326	453,691
<b>CASH AND INVESTMENTS AT END OF YEAR</b>	<b>\$ 1,653,699</b>	<b>\$ 196,761</b>

The Notes to the Financial Statements are an integral part of these statements.

## Pecos County, Texas

Statement of Cash Flows – Continued

Proprietary Funds

For the Year Ended December 31, 2019

	Business-Type Activities	Governmental Activities
	Pecos County Memorial Hospital Fund	Internal Service Fund
<b>RECONCILIATION OF OPERATING LOSS TO NET</b>		
<b>CASH USED IN OPERATING ACTIVITIES:</b>		
Operating loss	\$ (9,093,775)	\$ (964,391)
Adjustments to reconcile operating loss to net cash used in operating activities:		
Depreciation	1,229,558	-
Provision for bad debt	2,261,378	-
Decreases (increases) to assets and deferred outflow:		
Accounts receivable	(1,506,899)	(34,650)
Estimated third-party payor settlements	(465,527)	-
Other assets	(382,692)	-
Deferred outflow from pension liabilities	(2,305,825)	-
Increases and (decreases) to liabilities and deferred inflow:		
Accounts payable and accrued expenses	726,435	(30,940)
Due to other funds	(25,778)	600,000
Other post employment benefits	1,776,244	-
Pension liability	4,031,985	-
Health claims payable	-	69,328
Deferred inflow from pension liabilities	(737,138)	-
<b>NET CASH USED IN OPERATING ACTIVITIES</b>	<b>\$ (4,492,034)</b>	<b>\$ (360,653)</b>

The Notes to the Financial Statements are an integral part of these statements.

**Pecos County, Texas**  
Statement of Fiduciary Assets and Liabilities  
Agency Funds  
December 31, 2019

	<b>Agency Funds</b>
<b>ASSETS</b>	
Cash	\$ 4,167,921
<b>TOTAL ASSETS</b>	<u>\$ 4,167,921</u>
<b>LIABILITIES</b>	
Accounts payable	\$ 17,910
Due to other governments	3,307,676
Due to beneficiaries	842,335
<b>TOTAL LIABILITIES</b>	<u>\$ 4,167,921</u>

The Notes to the Financial Statements are an integral part of these statements.

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# Notes to the Financial Statements

**Pecos County, Texas**  
**Annual Financial Report**  
For the Fiscal Year Ended December 31, 2019  
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## Pecos County, Texas

### Notes to the Financial Statements

#### Note 1. Summary of Significant Accounting Policies

##### A. General Statement

Pecos County, Texas (the County) performs all local government functions within its jurisdiction. The authority of county governments and their specific functions and responsibilities are created by and dependent upon laws and legal regulations of the Texas State Constitution and Vernon's Annotated Civil Statutes (V.A.C.S.). The County is governed by an elected County Judge and four County Commissioners elected from individual precincts. The Judge and Commissioners form the governing body as provided by state statute. Various branches of the County government are led by duly elected officials. The Commissioners' Court has governance responsibilities over all activities related to Pecos County, Texas. The County provides the following services to its citizens: public safety, health and welfare, public facilities, judicial and legal, election functions, public transportation through roads and bridges, and general and financial administrative services.

The accounting and reporting policies of the County relating to the funds included in the accompanying basic financial statements conform to accounting principles generally accepted in the United States of America (GAAP) applicable to state and local governments. GAAP for local governments include those principles prescribed by the Governmental Accounting Standards Board (GASB), the American Institute of Certified Public Accountants (AICPA) in the publication entitled *Audits of State and Local Governmental Units* and by the Financial Accounting Standards Board (FASB), when applicable. The more significant accounting policies of the County are described below.

##### B. Financial Reporting Entity

GAAP requires that the financial statements present the County (the primary government) and its component units. Component units generally are legally separate entities for which a primary government is financially accountable. Financial accountability ordinarily involves meeting both of the following criteria: the primary government is accountable for the potential component unit (i.e., the primary government appoints the voting majority of its board) and the primary government is able to impose its will upon the potential component unit, or there is a possibility that the potential component unit may provide specific financial benefits or impose specific financial burdens on the primary government.

In addition, GASB states that certain organizations warrant inclusion as part of the financial reporting entity because of the nature and significance of their relationship with the primary government, including their ongoing financial support of the primary government or its other component units.

If these certain organizations were excluded, it would cause the reporting entity's financial statements to be misleading or incomplete. A legally separate, tax-exempt organization should be reported as a component unit of a reporting entity if all of the following criteria are met:

- The economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents;
- The primary government, or its component units, are entitled to, or have the ability to otherwise access a majority of the economic resources received or held by the separate organization;
- The economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government.

## Pecos County, Texas

### Notes to the Financial Statements

In addition, other organizations should be evaluated as potential component units if they are closely related to, or financially integrated with, the primary government. It is a matter of professional judgment to determine whether the nature and the significance of a potential component unit's relationship with the primary government warrant inclusion in the reporting entity.

For the year ended December 31, 2019, the County had no blended or discretely presented component units.

#### **C. Government-Wide and Fund Financial Statements**

The basic financial statements of the County are presented at two basic levels, the government-wide level and the fund level. These statements focus on the County as a whole at the government-wide level and on major funds at the fund level, whereas financial statements prior to GASB No. 34 focused on reporting by fund-type. The government-wide financial statements (i.e. the statement of net position and the statement of activities) report information on all of the nonfiduciary activities for the financial reporting entity of the County. For the most part, the effect of interfund activity has been removed from these statements.

Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for services.

The government-wide statement of net position reports all financial and capital resources of the County and is presented in an "assets minus liabilities equal net position" format, with net position reported in the order of relative liquidity. Also, assets and liabilities are presented in relative order of liquidity with liabilities which have an average maturity of more than one year separated into the amount due within one year and the amount due in more than one year.

The government-wide statement of activities identifies the relative financial burden of each of the County's functions (General, Judicial, Financial Administration, Public Facilities, Public Safety, Public Service, Health and Welfare, Cultural and Recreation, Highways and Streets, Conservation and Airport) on the taxpayers by identifying direct expenses and the extent of self-support through program revenues. Direct expenses are clearly identifiable expenses that can be specifically associated with a function. Program revenues are revenues derived directly from the function, or from other sources, which reduce the net cost of the function to be financed from general government revenues.

Program revenues are: 1) charges to customers who purchase, use, or directly benefit from services provided by a function and which are generated by that function, 2) grants and contributions restricted to operating requirements of a function, and 3) grants and contributions restricted to capital requirements of a function. Items such as taxes, investment earnings, and non-specific grants are not included as program revenues but are instead reported as general revenues which normally cover the net cost of a function.

The effect of internal service fund activities in the government-wide statements is eliminated to the extent possible to avoid the effect of "doubling up" internal service fund activity. Internal service funds report activities which provide goods or services to the financial reporting entity on a cost reimbursement basis. Any net profit or loss from these activities is allocated back to the function or segment that benefited from the goods or services provided based upon their proportionate benefit to the extent possible. Any residual assets of internal service funds are reported with governmental activities at the entity-wide level. Transfers are eliminated within the governmental activities.

## Pecos County, Texas

### Notes to the Financial Statements

Fund level financial statements are presented for governmental funds and proprietary funds with a focus on major funds, as defined by GASB Statements. Fund level financial statements are also presented for fiduciary funds, which are excluded from the government-wide financial statements because they do not represent assets which can be used to support the County's programs. Additionally, any fund deemed particularly important by the County may be reported as a major fund. The financial information for each major fund is presented in a separate column, with nonmajor funds aggregated and displayed in a single column.

The fund level statements for proprietary funds contain enterprise and internal service funds.

The focus of fiduciary funds is on net position and changes in net position. These funds report assets held in a trustee or agency capacity by the County for the benefit of others and cannot be used to support County activities.

The government-wide statements and proprietary fund statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Exchange and exchange-like transactions, transactions in which the County gives or receives value and receives or gives equal value, that create revenues, expenses, gains, losses, assets or liabilities are recognized when the exchange occurs.

#### **Governmental Funds**

The County reports the following major governmental funds:

*General Fund:* The General Fund is the general operating fund of the County. It is used to account for all financial resources of the general government, except those required to be accounted for in another fund.

*Road and Bridge Fund:* The Road and Bridge Fund is a special revenue fund of the County. It is used to account for the expenditures of the four different precincts and for the highway and streets expenditures.

Additionally, the County reports the following non-major governmental fund types:

*Special Revenue Funds:* Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than special assessments, expendable trusts, or major capital projects) that are legally restricted to expenditures for specified purposes.

*Capital Project Funds:* The Capital Project Funds account for financial resources to be used for the acquisition or construction of major capital facilities.

## **Pecos County, Texas**

### Notes to the Financial Statements

#### **Proprietary Funds**

The County reports the following major proprietary funds:

*Pecos County Memorial Hospital Enterprise Fund:* The Hospital is operated under a Board of Directors, which is appointed by the elected county commissioners. The County's general fund subsidizes the Hospital as needed with a budgeted portion of the ad valorem tax revenue assessed by the County each year. The Hospital's funds are accounted for using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized in the accounting period in which they are earned and become measurable. Expenses are recorded in the accounting period incurred, if measurable. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses for the proprietary funds include the cost of personnel and contractual services, supplies and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expense.

Separate financial statements for the Hospital may be obtained by contacting the Pecos County Memorial Hospital.

In addition, the County reports the following health self-insurance fund as an internal service fund.

#### **Health Self-Insurance Fund**

*Internal Service Funds:* The County utilizes an Internal Service Fund to account for its health self-insurance plan. The General Fund is contingently liable for liabilities of these funds. Sub-fund accounting is employed to maintain the integrity of the various self-insurance activities of the County. See Note 10 for additional discussion of the County's self-insurance plan.

#### **Fiduciary Fund Type – Agency Funds**

Fiduciary Funds are used to account for assets held by the County in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or other funds. These include Agency Funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Formal budgetary accounting is not required for Fiduciary Funds. Since, by definition, these assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the government, these funds are not incorporated in the government-wide financial statements.

#### **D. Measurement Focus and Basis of Accounting**

Nonexchange transactions, transactions in which the County gives or receives value without receiving or giving equal value in exchange, that result in revenues, expenses, gains, losses, assets or liabilities are recognized in accordance with GASB. The treatment of nonexchange transactions is grouped in four classes based upon the principal characteristics of the transaction and reported according to those characteristics. Property taxes are recognized in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met. Capital assets are reported at historical cost and depreciated, except for inexhaustible assets such as land, in accordance with the County's depreciation policy.

## Pecos County, Texas

### Notes to the Financial Statements

Governmental fund financial statements are reported using a current financial resources measurement focus and modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual, i.e., both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period.

In the case of property taxes, available means due within the current period and collected within the current period or soon enough thereafter to be used to pay liabilities of the current period. Such time thereafter shall not exceed 60 days.

Grant revenues are considered to be available if they are to be received within one year. Expenditures are generally recorded when a liability is incurred. However, expenditures related to general long-term debt, compensated absences, and claims and judgments are recorded only when payment is due.

Property taxes, fines, licenses, and interest associated with the current period are all considered to be susceptible to accrual and have been recognized as revenue of the current fiscal period. Property taxes are levied on October 1 for the next calendar year. Special assessments due within the current fiscal period are recorded as revenue of the current period.

Governmental fund level revenues which have been accrued based upon the susceptible to accrual concept are:

- General Fund – Ad valorem taxes, interest and federal and state grant proceeds, except where such grants are expenditure driven and other requirements related to the grant have not been met.
- Special Revenue Funds – Federal and state grant proceeds and interest, except where such grants are expenditure driven and other requirements related to the grant have not been met.
- Debt Service Fund – Ad valorem taxes and interest.

Proprietary fund activities are accounted for using the economic resources measurement focus and the accrual basis of accounting. This measurement focus includes all assets and liabilities on the balance sheet. Operating statements using this focus present a net total assets view of increases (revenues) and decreases (expenses) in the fund.

Proprietary fund operating statements distinguish between operating and non-operating revenues and expenses. Operating revenues and expenses generally are the result of providing or delivering goods or services in association with the fund's principal ongoing operations.

Transactions resulting in nonoperating revenues and expenses are normally created by such items as cash flows from capital and related financing activities, noncapital financing activities, investing activities, and include most nonexchange and exchange-like revenues.

#### **E. Cash and Investments**

Cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

The County's funds are required to be deposited and invested under the terms of a depository contract. The depository bank deposits for safekeeping and trust with the County's agent bank, approved pledged securities in an amount sufficient to protect County funds on a day-to-day basis during the period of the contract.

## **Pecos County, Texas**

### Notes to the Financial Statements

The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of Federal Deposit Insurance Corporation (FDIC) insurance. The County's cash deposits at December 31, 2019, were entirely covered by FDIC insurance or by pledged collateral held by the County's agent bank.

#### **F. Encumbrances**

Encumbrances for goods or purchased services are documented by purchase orders or contracts. Under Texas law, appropriations lapse at December 31, and encumbrances outstanding at that time are cancelled and become available for future appropriation.

#### **G. Property Taxes**

Taxes are levied on October 1 in conformity with Subtitle E, Texas Property Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1. Property taxes attach as an enforceable lien as of January 1 to secure the payment of all taxes, penalties, and interest ultimately imposed. The County is permitted by the Municipal Finance Law of the State of Texas to levy taxes up to \$1.20 per \$100 of appraised valuation for general services, permanent improvements, lateral road, and jury fund purposes other than the payment of principal established by the Attorney General of the State of Texas. The tax rate for the year ended December 31, 2019, including the portion budgeted for the retirement of long-term debt principal and interest for the general fund was \$0.6180 per \$100 valuation. The tax rate for the road and bridges fund was \$0.0910 per \$100 valuation. The total tax rate for all purposes was \$0.709 per \$100 valuation. The County's general obligation refunding bonds require an annual tax levy sufficient to pay principal and interest on the bonds with full allowance being made for delinquent taxes.

All trade and property tax receivables are shown net of an allowance for uncollectibles.

#### **H. Interfund Receivables and Payables**

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds". All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

#### **I. Inventories**

Inventories are stated at the lower cost or market using the first-in, first-out method. Inventories for all funds consist of expendable supplies held for consumption, and are recorded as expenditures or expenses, as appropriate, when consumed rather than when purchased.

#### **J. Capital Assets**

Capital assets, which include property, plant and equipment, are reported in the governmental activities column in the government-wide financial statements. All capital assets are valued at their historical cost or estimated historical cost if actual historical cost is not available. Donated assets are valued at their fair market value on the date donated. Repairs and maintenance are recorded as expenses. Renewals and betterments are capitalized.

**Pecos County, Texas**  
Notes to the Financial Statements

Depreciable capital assets are depreciated using the straight-line method over the asset's estimated useful life as follows:

Buildings	25-50	years
Improvements other than buildings	5-30	years
Machinery and equipment	5-30	years
Infrastructure	15-35	years

**K. Deferred Inflows of Resources**

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The County recognizes deferred inflows of resources under a modified accrual basis of accounting that qualifies for reporting in this category. Accordingly, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes and other revenues. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

**L. Fund Balance**

The County has adopted the provisions of Governmental Accounting Standards Board Statement 54, *Fund Balance Reporting and Governmental Fund Type Definitions* (GASB 54). The objective of this statement is to enhance the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. The statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Fund balance categories under GASB 54 are Nonspendable and Spendable. Classifications under the Spendable category are Restricted, Committed, Assigned, and Unassigned. These classifications reflect not only the nature of funds, but also provide clarity to the level of restriction placed upon fund balance. Unassigned fund balance is a residual classification within the General Fund. The General Fund should be the only fund that reports a positive unassigned balance. In all other funds, unassigned is limited to negative residual fund balance.

In accordance with GASB 54, the County classifies governmental fund balances effective with its financial statements as follows:

**1. Nonspendable Fund Balance:**

Includes fund balance amounts that cannot be spent either because they are not in spendable form or because of legal or contractual requirements. Examples include inventories, long-term receivables, endowment principal, and/or prepaid/deferred items. At December 31, 2019 the County had \$0 nonspendable fund balance.

## Pecos County, Texas

### Notes to the Financial Statements

#### 2. Spendable Fund Balance:

a. *Restricted Fund Balance*

Includes amounts constrained to use by either (a) externally imposed by creditors, grantors, contributors, or other governments' laws and regulations or (b) imposed by law through constitutional provisions or enabling legislation. Examples include federal and state grant programs, taxes restricted for retirement of long-term debt, and specific bond proceeds. In addition, certain revenues generated by airport property which was given to the County by the FAA are restricted. Pecos County also obtained the mineral rights from the FAA with this property, and its accumulated revenues mentioned above are restricted.

b. *Committed Fund Balance*

Includes amounts constrained to specific purposes as determined by the governing body by formal action recorded in the minutes of the governing body. Commitments may be changed or lifted only by the governing body taking the same formal action that imposed the constraint originally. The commissioners' court must take action to commit funds for a specific purpose prior to the end of the fiscal year, but the amount of the commitment may be determined after the end of the fiscal year. The County has no committed fund balances.

c. *Assigned Fund Balance*

Includes amounts intended to be used by the County for specific purposes. Pursuant to GASB 54, this intent can be expressed by an official or body to which the governing body delegates that authority. The County has delegated to the County Judge and County Auditor the ability to determine and define the amounts of those components of fund balance that are classified as assigned.

d. *Unassigned Fund Balance*

Includes the residual classification of the General Fund and includes all amounts not contained in other classifications. By accounting for amounts in other funds, the County has implicitly assigned the funds for the purposes of those particular funds.

In circumstances where an expenditure is to be made for a purpose for which amounts are available in multiple fund balance classifications, the order in which resources will be expended is as follows: restricted fund balance, followed by committed fund balance, assigned fund balance, and lastly unassigned fund balance.

The County passed a resolution to establish a minimum fund balance policy. The policy states the County shall strive to achieve a yearly fund balance in the general operating fund in which the total fund balance is equal to 25% of the total operating expenditures.

#### M. Net Position

Net position represents the difference between assets and liabilities. Net position invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets, and adding back unspent proceeds. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislations adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Certain revenues generated by airport property which was given to the County by the FAA are restricted. Pecos County also obtained the mineral rights from the FAA with this property, and its accumulated revenues mentioned above are restricted. A value from the mineral rights has not been reported in these financial statements.

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, restricted resources are applied first.

## **Pecos County, Texas**

### Notes to the Financial Statements

#### **N. Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses/expenditures during the reporting period. Actual results could differ from those estimates.

#### **O. Risk Management**

The County is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets, errors and omission and natural disasters. During fiscal year 2019, the County purchased commercial insurance to cover general liabilities. There were no significant reductions in coverage in the past fiscal year and there were no settlements exceeding insurance coverage for each of the past three fiscal years.

#### **P. Pensions**

For purposes of measuring the net pension liability, pension related deferred outflows and inflows of resources, and pension expense, the County specific information about its Fiduciary Net Position in the Texas County and District Retirement System (TCDRS) and additions to/deductions from the County's Fiduciary Net Position have been determined on the same basis as they are reported by TCERS. For this purpose, plan contributions are recognized in the period that compensation is reported for the employee, which is when contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. Information regarding the County's Total Pension Liability is obtained from TCERS through a report prepared for the District by TCERS consulting actuary, in compliance with GASB 68.

#### **Q. Other Post-Employment Benefits (OPEB)**

The County offers two OPEB plans, a defined benefits group-term life insurance plan administered by TCERS (TCERS OPEB) and a single-employer defined benefit other postemployment benefits plan (the Plan) administered by the County. Total OPEB liability, deferred outflows of resources and deferred inflows of resources related to total OPEB liability, and total OPEB expense have been determined on the same basis as they are reported by the plans. For this purpose, the plans recognize benefit payments when due and payable in accordance with the benefit terms.

Information regarding the County's total OPEB liability is obtained through reports prepared by the County by a consulting actuary, in compliance with Government Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Post-employment Benefits Other than Pensions*.

**Note 2. Reconciliation of Government-Wide and Fund Financial Statements**

**A. Explanation of Certain Differences between the Governmental Fund Balance Sheet and the Government-Wide Statement of Net Position.**

The governmental fund balance sheet includes a reconciliation between fund balance – total government funds and net position – governmental activities as reported in the government-wide statement of net position. One element of that reconciliation explains that “long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.” The detail of this \$(37,531,143) difference is as follows:

Capital lease obligations	\$ (469,293)
Compensated absences	(1,549,088)
Other post employment benefits	<u>(35,512,762)</u>
<b>Net adjustment to reduce <i>fund balance – total governmental funds</i> to arrive at net position – governmental activities</b>	<b><u><u>\$ (37,531,143)</u></u></b>

**B. Explanation of Certain Differences between the Governmental Fund Balance Sheet and the Government-Wide Statement of Net Position.**

The governmental fund balance sheet includes a reconciliation between fund balance – total government funds and net positions – governmental activities as reported in the government-wide statement of net position. One element of that reconciliation explains that “liabilities, including deferred and unearned revenue, are not due and payable in the current period and therefore are not reported in the funds.” The detail of this \$2,096,198 difference is as follows:

Deferred revenue	\$ 1,862,985
Unearned revenue - property tax	<u>233,213</u>
<b>Net adjustment to increase fund balance - total governmental funds to arrive at net position - governmental activities</b>	<b><u><u>\$ 2,096,198</u></u></b>

**C. Explanation of Certain Differences between the Governmental Fund Statement of Revenues, Expenditures and Changes in Fund Balances and the Government-Wide Statement of Activities.**

The governmental fund statement of revenues, expenditures, and changes in fund balance includes a reconciliation *between net changes in fund balances – total governmental funds and changes in net position of governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation explains that “governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.” The detail of this \$(167,824) difference is as follows:

Capital additions	\$ 1,706,326
Depreciation expense	<u>(1,874,150)</u>
<b>Net adjustment to decrease net change in fund balances- total governmental funds to arrive at change in net position of governmental activities.</b>	<b><u><u>\$ (167,824)</u></u></b>

**Pecos County, Texas**  
Notes to the Financial Statements

Another element of that reconciliation states that “some expenses reported in the statement of activities did not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.” The detail of this \$2,889,437 difference is as follows:

Net change in compensated absences	\$ (224,572)
Net pension income (expense)	(913,931)
Net change in other post employment benefits	(1,790,785)
Net change in TCDRS OPEB	<u>39,851</u>
<b><i>Net adjustment to decrease net change in fund balances</i></b>	
<b><i>total governmental funds to arrive at change in</i></b>	
<b><i>net position of governmental activities</i></b>	<b><u><u>\$ (2,889,437)</u></u></b>

Lastly, the changes in net position from the internal service fund and internal balances due to internal service fund activity reconciles with governmental activities. Internal balances are from the hospital fund due to the governmental funds supporting the operating loss during the year. The detail of this \$409,031 balance difference is as follows:

Net change in internal service net position	\$ 860,668
The change in internal balances reported in proprietary funds	<u>(451,638)</u>
<b><i>Net adjustment to decrease net change in fund balances</i></b>	
<b><i>total governmental funds to arrive at change in</i></b>	
<b><i>net position of governmental activities</i></b>	<b><u><u>\$ 409,030</u></u></b>

**Note 3. Stewardship, Compliance and Accountability**

**Deficit Fund Equity**

All of the County’s major funds held positive fund equity at December 31, 2019. The County held positive fund equity for all special revenue funds as of December 31, 2019.

**Note 4. Cash and Investments**

The County invests its funds in investments authorized by Texas law in accordance with investment policies approved by the County Commissioners. Both state law and the County’s investment policies are subject to change.

Under current Texas law, the County is authorized to invest in: (1) obligations of the United States or its instrumentalities, (2) direct obligations of the state of Texas or its agencies, (3) collateralized mortgage obligations directly issued by a federal agency or instrumentality of the United States, the underlying security for which is guaranteed or insured by the state of Texas or the United States or its instrumentalities, (4) other obligations, the principal and interest of which are unconditionally guaranteed or insured by the state of Texas or the United States or its instrumentalities, (5) obligations of states, agencies, counties, cities, and other political subdivisions of any state that are rated A or higher by a nationally recognized investment rating agency, (6) certificates of deposit that are guaranteed or insured by the Federal Deposit Insurance Corporation or are secured as to principal by obligations described in the preceding clauses or any other manner or amount provided by law for County deposits, (7) fully collateralized repurchase agreements that have a defined termination date, are fully secured by obligations described in clause one, and are placed through a primary government securities dealer or a bank domiciled in the state of Texas, (8) bankers acceptances with the remaining

## Pecos County, Texas

### Notes to the Financial Statements

term of 270 days or less, in the short-term obligations of the accepting bank or its parent are rated at least A-1 or P-1, or the equivalent by at least one nationally recognized credit rating agency, (9) commercial paper that is rated at least A-1 or P-1 or the equivalent by either (a) two nationally recognized credit rating agencies, or (b) one nationally recognized credit rating agency if the paper is fully secured by an irrevocable letter of credit issued by a United States or state bank, (10) no-load money market mutual funds registered with the Securities and Exchange Commission that have a dollar weighted average portfolio maturity of 90 days or less, and include in their investment objectives the maintenance of a stable net asset value of \$1 for each share, (11) bonds issued, assumed, or guaranteed by the state of Israel, and (12) a qualified common trust fund or comparable investment device that is owned or administered by a Texas domiciled bank and consists exclusively of obligations as described above. The County may invest in such obligations directly or through government investment pools that invest solely in such obligations.

#### A. Investment Policies

Under Texas law, County investments must be made "with judgment and care, under prevailing circumstances, that a person of prudence, discretion, and intelligence would exercise in the management of the person's own affairs, not for speculation, but for investment, considering the probable safety of capital and the probable income to be derived."

Under Texas law and County policy, the County is required to invest its funds under written investment policies that primarily emphasize safety of principal and liquidity and that address investment diversification, yield, maturity, and the quality and capability of investment management, and all County funds must be invested in investments that protect principal, are consistent with the operating requirements of the County, and yield the highest possible rate of return.

#### B. Objectives

Funds of the County are invested in accordance with state law, IRS arbitrage regulations, investment policies, and written administrative procedures. The County's objectives in managing its investment portfolios are as follows:

1. *Safety* – The first and foremost consideration of any custodian of public funds must be safety of the principal amount involved.
2. *Liquidity* – The County must have cash or "near cash" on hand to meet current obligations.
3. *Legality* – Any investment should clearly be legal under state law, county investment policy and IRS *arbitrage regulations*.
4. *Income* – While it is certainly desirable to show a high effective rate of return on invested funds, it is important to recognize that it is essential to keep every dollar working every day, even at a reduced rate of return.
5. *Flexibility* – This means not only the ability to convert an investment to cash, but also the option to convert a security to a higher rate of interest, a better maturity, or both. In addition, flexibility allows the use of various investment tools available.

During the year ended December 31, 2019 the County invested in money markets with CAT-Government and Agency Securities Portfolio.

**Pecos County, Texas**  
Notes to the Financial Statements

Investments owned by the County at December 31, 2019 are shown below:

	Fair Value	Credit Risk
CAT-Government and Agency Securities Portfolio	\$ 26,578,921	AAAm – S & P
<b>Total</b>	<b>\$ 26,578,921</b>	

Because the County's investments are in external pools, their investments are not exposed to credit risk because their existence is not evidenced by securities that exist in physical or book entry form. Investments in external pools are excluded from disclosure regiments of concentration of credit and from disclosure of interest rate risk.

The County categorizes its fair value measurements within the fair value hierarchy established by GAAP. GASB Statement No. 72, Fair Value Measurement and Application provides a framework for measuring fair value, which establishes a three-level fair value hierarchy that describes the inputs that are used to measure assets and liabilities:

- Level 1 inputs are quoted prices (unadjusted) for identical assets or liabilities in active markets that a government can access at the measurement date.
- Level 2 inputs are inputs-other than quoted prices included within Level 1-that are observable for an asset or liability, either directly or indirectly.
- Level 3 inputs are unobservable inputs for an asset or liability.

The fair value hierarchy gives the highest priority to Level 1 inputs and the lowest priority to Level 3 inputs. If a price for an identical asset or liability is not observable, a government should measure fair value using another valuation technique that maximizes the use of relevant observable inputs and minimizes the use of unobservable inputs. If the fair value of an asset or a liability is measured using inputs from more than one level of the fair value hierarchy, the measurement is considered to be based on the lowest priority level input that is significant to the entire measurement.

CAT – Government and Agency is measured at amortized cost and is exempt for fair value reporting.

At year-end, the carrying amount of the County's cash and cash equivalents was \$15,251,808 (\$9,299,561 in governmental activities, \$1,653,699 in business-type activities and \$4,167,921 in agency funds). The bank balances totaled \$16,858,454 of which \$750,000 was covered by Federal Depository Insurance Corporation (FDIC) and \$16,108,454 was covered by collateral held by the pledging banks' agent for the County in the County's name (or Category 1 above).

*Interest Rate Risk* – In compliance with the County's investment policy, as of December 31, 2019, the County minimized the interest rate risk, related to the decline in market value of securities due to rising interest rates in the portfolio by: 1) limiting the effective duration of security types not to exceed three years with the exception of securities purchases related to reserve funds, 2) structuring the investment portfolio so that securities matured to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the secondary market prior to maturity, 3) monitoring credit rating of portfolio positions to assure compliance with rating requirements imposed by the Public Funds Investment Act, and 4) investing operating funds primarily in shorter-term securities and government investment pools.

**Pecos County, Texas**  
Notes to the Financial Statements

*Credit Risk* – In compliance with the County’s investment policy, as of December 31, 2019, the County minimized credit risk losses due to default of a security issuer or backer, by: 1) limiting investments to the safest types of securities by purchasing investments in ICT Government Securities that were rated AAA, AAA, and Aaa by Standard & Poor’s, Fitch and Moody’s, respectively, 2) pre-qualifying the financial institutions, broker/dealers, intermediaries, and advisers with which the County will do business, and 3) diversifying the investment portfolio so that potential losses on individual securities were minimized.

**Note 5. Receivables**

Receivables as of year-end for the government’s individual major funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	General Fund	Road and Bridge Fund	Nonmajor Funds	Business-Type Activities	Internal Service Funds	Total
Receivables:						
Taxes	\$ 18,967,757	\$ 2,525,556	\$ -	\$ -	\$ -	\$ 21,493,313
Patients	-	-	-	16,297,128	-	16,297,128
Other	404,072	200,000	46,128	1,636,199	269,750	2,556,149
Fines and fees	15,612,706	-	-	-	-	15,612,706
Gross receivables	34,984,535	2,725,556	46,128	17,933,327	269,750	55,959,296
Less: allowance for uncollectibles	(15,363,125)	(219,836)	-	(15,886,019)	-	(31,468,980)
<b>Net total receivables</b>	<b>\$ 19,621,410</b>	<b>\$ 2,505,720</b>	<b>\$ 46,128</b>	<b>\$ 2,047,308</b>	<b>\$ 269,750</b>	<b>\$ 24,490,316</b>

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental activities defer revenue recognition in connection with resources that have been received, but not yet earned, such as property tax revenue that is levied for the following fiscal year. At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in the governmental funds were as follows:

Property taxes - unearned	\$ 27,772,674
Property taxes - unavailable	233,213
Other	1,862,985
<b>Total</b>	<b>\$ 29,868,872</b>

**Pecos County, Texas**  
Notes to the Financial Statements

**Note 6. Capital Assets**

Capital asset activity for the year ended December 31, 2019 was as follows:

	Balance 12/31/2018	Additions/ Completions	Retirements/ Adjustments	Balance 12/31/2019
<b>Governmental Activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 1,345,948	\$ -	\$ -	\$ 1,345,948
Construction-in-progress	1,040,173	53,430	(211,428)	882,175
Total capital assets, not being depreciated	2,386,121	53,430	(211,428)	2,228,123
Capital assets, being depreciated:				
Buildings	19,632,322	86,148	-	19,718,470
Improvements other than buildings	6,795,850	339,631	-	7,135,481
Machinery and equipment	17,566,044	615,237	-	18,181,281
Leased assets	298,196	415,203	-	713,399
Infrastructure	1,337,444	408,105	-	1,745,549
Total capital assets, being depreciated	45,629,856	1,864,324	-	47,494,180
Less accumulated depreciation for:				
Buildings	(8,478,690)	(404,376)	-	(8,883,066)
Improvements other than buildings	(3,839,380)	(263,180)	-	(4,102,560)
Machinery and equipment	(14,206,021)	(1,052,423)	7,024	(15,251,420)
Leased assets	(44,903)	(88,628)	-	(133,531)
Infrastructure	(972,098)	(65,543)	-	(1,037,641)
Total accumulated depreciation	(27,541,092)	(1,874,150)	7,024	(29,408,218)
Total capital assets being depreciated, net	18,088,764	(9,826)	7,024	18,085,962
<b>Governmental activities capital assets, net</b>	<b>\$ 20,474,885</b>	<b>\$ 43,604</b>	<b>\$ (204,404)</b>	<b>\$ 20,314,085</b>
<b>Business-type Activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 85,649	\$ -	\$ -	\$ 85,649
Construction-in-progress	-	-	1,058,980	1,058,980
Total capital assets, not being depreciated	85,649	-	1,058,980	1,144,629
Capital assets, being depreciated:				
Land improvements	735,721	-	-	735,721
Buildings and improvements	24,826,222	66,717	-	24,892,939
Equipment	14,359,162	261,171	(76,873)	14,543,460
Leased assets	1,305,346	335,138	(1,058,980)	581,504
Capitalized interest	1,746,954	-	-	1,746,954
Total capital assets, being depreciated	42,973,405	663,026	(1,135,853)	42,500,578
Less accumulated depreciation for:				
Land improvements	(639,145)	(12,441)	-	(651,586)
Buildings and improvements	(14,088,750)	(760,177)	-	(14,848,927)
Equipment	(13,181,317)	(319,584)	76,873	(13,424,028)
Leased assets	(165,350)	(93,682)	-	(259,032)
Capitalized interest	(726,143)	(43,674)	-	(769,817)
Total accumulated depreciation	(28,800,705)	(1,229,558)	76,873	(29,953,390)
Total capital assets being depreciated, net	14,172,700	(566,532)	(1,058,980)	12,547,188
<b>Business-type activities capital assets, net</b>	<b>\$ 14,258,349</b>	<b>\$ (566,532)</b>	<b>\$ -</b>	<b>\$ 13,691,817</b>

**Pecos County, Texas**  
Notes to the Financial Statements

**Primary Government**

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 193,589
Judicial	47,363
Law enforcement	251,286
Corrections	29,998
Health and welfare	166,022
Fire protection	238,102
Culture and recreation	383,415
Library	12,407
Financial administration	28,668
Building maintenance	25,120
Conservation	3,958
Highway and streets	429,694
Airport	64,528
<b>Total depreciation expense – governmental activities</b>	<b>\$ 1,874,150</b>
Business-type activities:	
Pecos County Memorial Hospital	\$ 1,229,558
<b>Total depreciation expense - business-type activities</b>	<b>\$ 1,229,558</b>

**Note 7. Interfund Receivables and Payables**

During the course of the fiscal year, interfund payables and receivables arise. The following were outstanding as of December 31, 2019:

Fund	Receivable	Payable
General fund	1,317,596	225,588
Internal service fund	-	900,000
Road and bridge	6,600	-
Nonmajor governmental funds:		
Courthouse security fund	-	50,000
Total nonmajor governmental funds	-	50,000
Enterprise fund:		
Pecos County Memorial Hospital	-	148,608
<b>Total all funds</b>	<b>\$ 1,324,196</b>	<b>\$ 1,324,196</b>

**Pecos County, Texas**  
Notes to the Financial Statements

**Note 8. Long-Term Debt**

The following is a summary of changes in general long-term debt:

	Balance 12/31/2018	Additions	Retirements	Balance 12/31/2019	Amount Due within one year
<b>Governmental Activities:</b>					
Capital lease obligations	\$ 223,647	\$ 415,203	\$ 169,557	\$ 469,293	\$ 174,230
Compensated absences	1,324,516	466,841	242,269	1,549,088	774,544
Other post employment benefits obligation	33,721,977	1,790,785	-	35,512,762	-
TCDRS OPEB	502,851	(39,851)	-	463,000	-
<b>Total governmental activities</b>	<b>\$ 35,772,991</b>	<b>\$ 2,632,978</b>	<b>\$ 411,826</b>	<b>\$ 37,994,143</b>	<b>\$ 948,774</b>
<b>Business-type Activities:</b>					
Capital lease obligations	\$ 1,147,643	\$ 335,138	\$ 103,413	\$ 1,379,368	\$ 199,686
Compensated absences	1,445,245	187,360	544,202	1,088,403	544,202
Other post employment benefits obligation	27,194,830	1,817,525	-	29,012,355	-
TCDRS OPEB	550,649	(41,281)	-	509,368	-
<b>Total business-type activities</b>	<b>\$ 30,338,367</b>	<b>\$ 2,298,742</b>	<b>\$ 647,615</b>	<b>\$ 31,989,494</b>	<b>\$ 743,888</b>

**Capital Lease Obligations**

The County entered into certain leases accounted for as capital leases. The leased assets and related obligations are accounted for in the governmental activities column of the statement of net assets. Governmental and business-type activities assets under capital leases, classified as equipment, total \$579,868 and \$322,472 respectively, at December 31, 2019. The outstanding balance of governmental and business-type activities capital lease obligations at December 31, 2019 was \$469,293 and \$1,379,368, respectively. Capital lease payments for governmental activities of \$74,549 are included in culture and recreation expenditures. The following is a summary of debt service requirements for the Capital Lease Obligations:

Total Year End Requirements	Governmental Activities	Business-type Activities
2020	\$ 181,362	\$ 271,613
2021	181,362	274,260
2022	44,042	252,327
2023	44,042	236,352
2024	36,679	205,825
Thereafter	-	395,977
Minimum lease payments	487,487	1,636,354
Less: Amount representing interest	(18,194)	(256,986)
<b>Present value of minimum lease payments</b>	<b>\$ 469,293</b>	<b>\$ 1,379,368</b>

**Note 9. Compensated Absences**

**A. Governmental Activities**

County policy allows the accrual of vacation, compensatory time, and sick pay benefits for all employees other than elected officials. The expense of the benefits is recognized when incurred. Vacation, compensatory pay and sick pay are paid upon termination. The amount of sick leave paid is dependent on the number of years of service. The liability for accrued vacation, compensatory pay and sick pay is shown as a long-term obligation. At December 31, 2019 the value of accumulated vacation, compensatory benefits and sick time amounted to \$1,549,088 which is a net increase of \$224,572 from the prior year. The estimated amount that is current is \$774,544 .

**B. Business-type Activities**

As of December 31, 2019, the Hospital has accrued a compensated absences liability of \$1,088,403. As of December 31, 2019, the current portion of this liability is \$544,202.

**Note 10. Healthcare Coverage**

During the year ended December 31, 2019, employees of Pecos County, Texas were covered by a self-funded health insurance plan (the Plan). The County contributes \$833 per month per employee for coverage. Employees authorize payroll withholdings to pay for a portion of the premium. The Plan is accounted for in the Self-Insurance Health Fund, an internal service fund. Should the Plan’s income from operations for a given Plan year be inadequate to pay the ultimate cost of claims incurred in that Plan year, the General fund is liable to pay the additional claims.

The County obtained excess loss insurance, which limited annual claims paid from the fund for the year ended December 31, 2019, to \$140,000 for any individual participant.

Estimates of claims payable and of claims incurred but not reported at December 31, 2019, are reflected as accounts and claims payable of the Fund. The plan is funded to discharge liabilities of the Fund as they become due.

Changes in the balances of claims liabilities during the past two years are as follows:

	Year ended December 31, 2019	Year ended December 31, 2018
Unpaid claims, beginning of year	\$ 392,514	\$ 280,408
Incurred claims, (including IBNR)	5,448,245	4,845,084
Claim payments	(5,378,917)	(4,732,978)
<b>Unpaid claims, end of year</b>	<b>\$ 461,842</b>	<b>\$ 392,514</b>

**Note 11. Retirement Commitments**

**A. Texas County and District Retirement System**

**Plan Description**

The County provides retirement, disability, and death benefits for all of its full-time employees through a nontraditional defined benefit pension plan in the statewide Texas County and District Retirement System (TCDRS). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent multiple-employer public employee retirement system consisting of 559 nontraditional defined benefit pension plans. TCDRS in the aggregate issues a comprehensive annual financial report (CAFR) on a calendar year basis. The CAFR is available upon written request from the TCDRS Board of Trustees at P.O. Box 2034, Austin, TX 78768-2034.

The plan provisions are adopted by the governing body of the employer, within the options available in the Texas state statutes governing TCDRS (TCDRS Act). Members can retire at ages 60 and above with eight or more years of service, with 30 years of service regardless of age, or when the sum of their age and years of service equals 75 or more.

Members are vested after eight years of service, but must leave their accumulated deposits in the plan to receive any employer-financed benefit. Members who withdraw their personal deposits in a lump sum are not entitled to any amounts contributed by their employer.

**Benefits Provided**

Benefit amounts are determined by the sum of the employee’s deposits to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the employer within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer’s commitment to contribute.

At retirement, death, or disability, the benefit is calculated by converting the sum of the employee’s accumulated deposits and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

Employees covered by benefits as of December 31, 2018 include:

Retirees or beneficiaries currently receiving benefits	248
Inactive employees entitle to but not yet receiving benefits	446
Active employees	481
<b>Total</b>	<u><u>1175</u></u>

## Pecos County, Texas

### Notes to the Financial Statements

#### Contributions

The employer has elected the annually determined contribution rate (variable rate) plan provisions of the TCDRS Act. The plan is funded by monthly contributions from both employee members and the employer based on the covered payroll of employee members. Under the TCDRS Act, the contribution rate of the employer is actuarially determined annually. The employer contributed using a rate of 7.00%, which was in excess of the actuarially determined rate for the year 2019.

The deposit rate payable by the employee members for calendar year 2018 and 2019 is the rate of 7.00% as adopted by the governing body of the employer. The employee deposit rate and the employer contribution rate may be changed by the governing body of the employer within the options available in the TCDRS Act.

#### Net Pension Liability

The County's net pension liability was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Total Pension Liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions:

Valuation Date	December 31, 2018
Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	
Smoothing period	5 Years
Recognition method	Non-asymptotic
Corridor	None
Inflation	2.75%
Salary Increase	1.60%
Investment Rate of Return	8.10%
Payroll Growth	3.25%

Mortality rates for depositing members were based on the RP-2000 Active Employee Mortality Table for Males or Females, as appropriate, with a two-year set-forward for males and a four-year setback for females, based on projection scale AA. Mortality rates service retirees, beneficiaries and non-depositing members were based on the RP-2000 Combined Mortality Table, with a projection scale of AA with a one year age set forward for males and no age adjustment for females. Mortality rates for disabled retirees RP-2000 Disabled Mortality Table for Males or Females, as appropriate, with no age adjustment for males and a two year set-forward females, based on projection scale AA.

Family composition for current retirees' beneficiary information is supplied by TCDRS. For the purpose of calculating the Survivor Benefit for current depositing and non-depositing members, male members are assumed to have a female beneficiary who is three years younger. Female members are assumed to have a male beneficiary who is three years older.

The actuarial assumptions used in the December 31, 2018 valuation were based on the results of an actuarial experience study for the years 2013-2016, except where required by GASB 68.

The long-term expected rate of return on Plan investments was determined using a building-block method in which best-estimates ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

**Pecos County, Texas**  
Notes to the Financial Statements

The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Geometric Real Rate of Return (Expected minus Inflation)
US Equities	10.50%	5.40%
Private Equity	18.00%	8.40%
Global Equities	2.50%	5.70%
International Equities-Developed	10.00%	5.40%
International Equities-Emerging	7.00%	5.90%
Investment-grade bonds	3.00%	1.60%
Strategic credit	12.00%	4.39%
Direct lending	11.00%	7.95%
Distressed debt	2.00%	7.20%
REIT Equities	2.00%	4.15%
Master Limited Partnerships	3.00%	5.35%
Private Real Estate Partnerships	6.00%	6.30%
Hedge Funds	13.00%	3.90%
<b>Total</b>	100.0%	

The discount rate used to measure the total pension liability was 8.10%, which is consistent with the prior year discount rate. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers and the non-employer contributing entity are made at the statutorily required rates. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The best estimates of geometric real rates of return for each major asset class included in the TCDRS' target asset allocation as of January 2019 are summarized below.

**Pecos County, Texas**  
Notes to the Financial Statements

**Changes in the Net Pension Liability**

Changes in Net Pension Liability / (Asset)	Total Pension Liability (a)	Fiduciary Net Position (b)	Net Pension Liability / (Asset) (a) – (b)
Balances at December 31, 2017	\$ 87,142,111	\$ 81,931,524	\$ 5,210,587
Changes for the year:			
Service cost	2,761,370	-	2,761,370
Interest on total pension liability (1)	7,122,504	-	7,122,504
Effect of plan changes(2)	623,229	-	623,229
Effect of economic/demographic gains or losses	(225,677)	-	(225,677)
Effect of assumptions changes or inputs	-	-	-
Refund of contributions	(278,080)	(278,080)	-
Benefit payments	(3,742,892)	(3,742,892)	-
Administrative expenses	-	(64,471)	64,471
Member contributions	-	1,602,787	(1,602,787)
Net investment income	-	(1,527,241)	1,527,241
Employer contributions	-	2,340,070	(2,340,070)
Other (3)	-	5,903	(5,903)
<b>Balances at December 31, 2018</b>	<b>\$ 93,402,565</b>	<b>\$ 80,267,600</b>	<b>\$ 13,134,965</b>

(1) Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

(2) Reflects plan changes adopted effective in 2018.

(3) Relates to allocation of system-wide items.

**Discount Rate Sensitivity Analysis.**

The following presents the net pension liability of the County as of December 31, 2018, calculated using the discount rate of 8.10%, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1% lower (7.10%) or 1% higher (9.10%) than the current rate.

	1% Decrease in Discount Rate (7.10%)	Discount Rate (8.10%)	1% Increase in Discount Rate (9.10%)
Total pension liability	\$ 105,612,870	\$ 93,402,565	\$ 83,180,896
Fiduciary net pension	80,267,600	80,267,600	80,267,600
<b>Net pension liability / (asset)</b>	<b>\$ 25,345,270</b>	<b>\$ 13,134,965</b>	<b>\$ 2,913,296</b>

# Pecos County, Texas

## Notes to the Financial Statements

### B. Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources

#### Related to Pensions

For the year ended December 31, 2019, the County recognized pension expense of \$913,931 related to the December 31, 2018 valuation. At December 31, 2019, the County reported deferred inflows and outflows of resources related to the Plan from the following sources:

	Deferred Inflows of Resources	Deferred Outflows of Resources
Differences between expected and actual economic experience	\$ 244,496	\$ -
Change of assumptions	-	271,169
Net difference between projected and actual investment earnings	-	5,026,788
Contributions subsequent to the measurement date	-	2,348,589
<b>Total</b>	<b>\$ 244,496</b>	<b>\$ 7,646,546</b>

Deferred outflows of resources related to the Plan resulting from contributions subsequent to the measurement date of \$2,348,589 will be recognized as a reduction of the net pension liability for the measurement year ending December 31, 2019 (i.e. recognized in the County's financial statements December 31, 2019). Other amounts reported as deferred inflows and outflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31:	Pension Expense Amount
2020	\$ 1,802,142
2021	849,155
2022	754,893
2023	1,647,271
<b>Total</b>	<b>\$ 5,053,461</b>

### C. Texas County and District Retirement System Group Term Life

#### Plan Description

The County participates in the retiree Group Term Life program (GTL) for the Texas County & District Retirement System (TCDRS), which is a defined benefits group term life insurance plan. Participation in the retiree GTL program is optional and the employer may elect to opt out of (or opt into) coverage as of January 1 each year. As the GTL program covers both active and retiree participants, with no segregation of assets, the GTL program is considered to be an unfunded single-employer OPEB plan (i.e. no assets are accumulated in a trust that meets the criteria in paragraph 4 of the GASB Statement No. 75).

#### Benefits Provided

The plan provides a \$5,000 post-retirement death benefit to beneficiaries of service retirees and disability retirees of employers that have elected participation in the retiree GTL program. The death benefit for retirees is considered an other post-employment benefit and is a fixed amount of \$5,000.

**Pecos County, Texas**  
Notes to the Financial Statements

At the December 31, 2018 valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	205
Inactive employee entitled to but no yet receiving benefits	123
Active employees	481
	<hr/>
<b>Total</b>	<b>809</b>
	<hr/> <hr/>

**Contributions**

For GASB 75 purposes, the TCDRS GTL plan is not a cost sharing plan as the employer’s benefit payments for the year are treated as being equal to its annual retiree GTL contributions. Employers in the TCDRS GTL program make a combined contribution for both the active and retiree coverage; however, only the retiree coverage is considered an OPEB plan and therefore only the contribution associated with retiree covered are included under GASB 75.

The County’s contribution rate for the retiree GTL program is calculated annually on an actuarial basis, and is equal to the cost of providing a one-year death benefit equal to \$5,000. Actuarially determined contribution rates are calculated on a calendar year basis as of December 31, two years prior to the end of the fiscal year in which the contributions are reported.

The retiree portion of contribution rates to the TCDRS GTL plan for the County was 0.13% in both calendar years 2018 and 2019. The County’s contributions to the TCDRS GTL plan for the year ended December 31, 2019 were \$28,127.

**Total TCDRS OPEB Liability**

The County’s total TCDRS OPEB liability (TOL) was measured as of December 31, 2018 and was determined by an actuarial valuation as of that date.

**Actuarial Assumptions**

The TCDRS OPEB liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions:

The discount rate used to measure the TCDRS OPEB liability was 4.10% and was based on the 20 year bond GO index published by bondbuyer.com as of December 31, 2018.

Mortality rates for depositing members were 90% of the RP-2014 Active Employee Mortality Table for males and 90% of the RP-2014 Active Employee Mortality Table for females, projected with 110% of the MP-2014 Ultimate scale after 2014. Mortality rates for service retirees, beneficiaries, and non-depositing members were 130% of the RP-2014 Healthy Annuitant Mortality Table for males and 100% of the RP-2014 Healthy Annuitant Mortality Table for females, both projected with 110% of the MP-2014 Ultimate scale after 2014. Mortality rates for disabled retirees were 130% of the RP-2014 Disabled Annuitant Mortality Table for males and 115% of the RP-2014 Disabled Annuitant Mortality Table for females, both projects with 110% of the MP-2014 Ultimate scale after 2014.

The actuarial assumptions used in the December 31, 2018 valuation were based on the results of an actual experience study for the period January 1, 2013 through December 31, 2016.

**Pecos County, Texas**  
Notes to the Financial Statements

**Changes in the TCDRS OPEB Liability**

Balance at December 31, 2017	\$	1,053,500
Changes for the year:		
Service cost		33,009
Interest on total OPEB liability		36,868
Effect of economic/demographic experience		(4,458)
Effect of assumptions changes or inputs		(116,785)
Benefit payments		(29,766)
		<u>(81,132)</u>
Net changes		<u>(81,132)</u>
Balance as of December 31, 2018	\$	<u>972,368</u>

**Sensitivity of the TCDRS OPEB Liability to changes in the Discount Rate**

The following presents the TCDRS OPEB liability of the County, calculated using the discount rate of 4.10%, as well as, what the County's TCDRS OPEB liability would be if it were calculated using a discount rate that is 1 percentage-point lower (3.10%) or 1 percentage-point higher (5.10%) than the current rate:

	1% Decrease in Discount Rate (3.10%)	Discount Rate (4.10%)	1% Increase in Discount Rate (5.10%)
Total TCDRS OPEB Liability	\$ 1,157,704	\$ 972,368	\$ 828,773

**TCDRS OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended December 31, 2019 the County recognized TCDRS OPEB expense of \$56,781. At December 31, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to TCDRS OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Change of assumptions	\$ 30,693	\$ 97,321
Net difference between projected and actual investment earnings	-	5,962
Contributions subsequent to the measurement date	28,127	-
	<u>58,820</u>	<u>103,283</u>
Total	<u>\$ 58,820</u>	<u>\$ 103,283</u>

# Pecos County, Texas

## Notes to the Financial Statements

The \$28,127 as deferred outflows of resources related to TCDRS OPEB resulting from contributions subsequent to the measurement date will reduce the total TCDRS OPEB liability during the year ending December 31, 2020. The other amounts reported as deferred outflows and inflows of resources related to TCDRS OPEB will be recognized in TCDRS OPEB expense as follows:

Year Ended December 31,	
2020	\$ (14,518)
2021	(14,518)
2022	(14,518)
2023	(14,518)
2024	(14,518)
	(72,590)
	\$ (72,590)

### D. Post-Employment Healthcare Benefits

#### Plan Description

The County administers a single employer defined benefit other post-employment benefits (OPEB) plan, known as the post-employment healthcare benefits plan (the Plan). The Plan offers medical and dental insurance benefits to eligible retirees and their spouses. The Plan has no plan assets accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75.

#### Funding Policy

Local Government Code Section 157.1010 assigns the authority to establish and amend benefit provisions to the commissioners' court. The County is under no legal obligation to pay these premiums, and the decision to provide these benefits is made by the commissioners' court on a year-to-year basis.

At December 31, 2019, retirees pay a \$25 premium, and pay \$50 per month for their spouse's premium. All other costs are paid by the County.

The premium rates are set annually by the Commissioners' Court based on the combination of premiums and prior year costs of the self-funded portion of the plan. The plan is funded as a pay-as-you-go basis. For the year ended, December 31, 2019, the County contributed approximately \$1,602,787 in direct subsidy contributions.

#### Benefits provided

Employees are eligible for the TCDRS retirement plan at the earlier of a) age 60 with 8 years of services, b) 30 years of service without regard to age, and c) the sum of age plus service equals 75. Employees hired after January 2, 2017 will not be eligible for retiree medical coverage. Benefits are provided through a self-funded medical plan. A Medicare supplement plan with drug coverage is available once the retiree or spouse reaches age 65. Dental and life insurance benefits are not available to the retiree.

The following tables provides a summary of the number of participants in the Plan as of December 31, 2019:

	Employees Only
Retired plan members	85
Active plan members	141
Total	226

**Pecos County, Texas**  
Notes to the Financial Statements

**Total Plan OPEB Liability**

The County's Plan OPEB liability was measured as of December 31, 2019 and was determined by an actuarial valuation as of that date.

**Actuarial Methods and Assumptions**

The Plan OPEB liability in December 31, 2019 actuarial valuation was determined using the following actuarial assumptions:

Inflation	3.00%
Discount rate	4.10%
Health care cost trend	5.00%
Salary scale	3.50%

The mortality assumption were based on the RPH-2017 table with the MP-2018 projection scale. The termination and retirement rates were based on assumptions used in the current actuarial valuations prepared for the TCDRS plans covering local governments.

**Changes in the Plan OPEB Liability**

Balance at January 1, 2019	\$ 60,916,807
Changes for the year:	
Service cost	2,591,666
Interest cost	2,571,963
Benefit payments	<u>(1,555,319)</u>
Net changes	<u>3,608,310</u>
Balance as of December 31, 2019	<u><u>\$ 64,525,117</u></u>

**Sensitivity of the Plan OPEB Liability to Changes in the Discount Rate**

The following presents the Plan OPEB liability of the County calculated using the discount rate of 4.10%, as well as, what the County's Plan OPEB liability would be if it were calculated using a discount rate that is 1 percentage-point lower (3.10%) or 1 percentage-point higher (5.10%) than the current rate:

	1% Decrease in Discount Rate (3.10%)	Discount Rate (4.10%)	1% Increase in Discount Rate (5.10%)
	<u>                    </u>	<u>                    </u>	<u>                    </u>
Total Plan OPEB Liability	\$ 76,613,041	\$ 64,525,117	\$ 55,027,048

# Pecos County, Texas

## Notes to the Financial Statements

### Sensitivity of the Plan OPEB Liability to Changes in the Healthcare Cost Trend Rate

The following presents the Plan OPEB liability of the County calculated using the healthcare cost trend rate of 5.00%, as well as, what the County’s Plan OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1 percentage-point lower (4.00%) or 1 percentage-point higher (6.00%) than the current rate:

	1% Decrease in Trend Rate (4.00%)	Trend Rate (5.00%)	1% Increase in Trend Rate (6.00%)
Total Plan OPEB Liability	\$ 53,689,172	\$ 64,525,117	\$ 78,690,332

### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2018, the County recognized Plan OPEB expense of \$1,817,525. At December 31, 2019, the County reported \$0 deferred outflows of resources and \$0 deferred inflows of resources related to OPEB.

### Note 12. Operating Leases

The County’s has entered into noncancellable operating leases for various equipment in governmental activities. The future minimum rental commitments for those leases at December 31, 2019 are as follows:

Total Year End Requirements	Governmental Activities
2020	\$ 49,062
2021	36,203
2022	32,197
2023	27,446
2024	11,197
Thereafter	380,273
<b>Present value of minimum future lease payments</b>	<b>\$ 536,378</b>

### Note 13. Contingent Liabilities

The County participates in several grant programs that are subject to audit by various state and federal agencies. These programs have complex compliance requirements and should state or federal auditors discover areas of material noncompliance, those County funds may be subject to refund if so determined by administrative audit review.

In the normal course of business, the County has been named in civil lawsuits. The outcome of these cases cannot presently be determined; however, County management is of the opinion that the settlement of pending litigation will not have a material adverse effect on the County’s financial statements.

**Pecos County, Texas**  
Notes to the Financial Statements

**Note 14. Additional Enterprise Fund Disclosures**

Accounts receivable consists of the following at December 31, 2019:

	<u>Pecos County Memorial Hospital</u>
Gross accounts receivable	\$ 17,933,327
Less: allowance for bad debts and contractual adjustments	<u>(15,886,019)</u>
<b>Accounts receivable, net of allowance</b>	<b><u>\$ 2,047,308</u></b>

*Net patient revenue.* The Hospital had an agreement with third-party payers that provided for payments to the Hospital at amounts different from their established rates. Payment arrangements include prospectively determined rates per discharge, reimbursed costs, discounted charges, and per diem payments. Net patient service revenues are reported at the estimated net realizable amounts from patients, third-party payers, and others for services rendered, including estimated retroactive adjustments under reimbursement agreements with third-party payers.

Retroactive adjustments are accrued on an estimated basis in the period the related services are rendered and adjusted in future periods as final settlements are determined. The major third-party payers are Medicare, Medicaid, and other commercial insurance carriers and preferred provider organizations.

**Note 15. Tax Abatements**

The County negotiates property tax abatement agreements on an individual basis. The County has tax abatement agreements with seven entities as of December 31, 2019:

<u>Purpose</u>	<u>Percentage of Taxes Abated during the Fiscal Year</u>	<u>Amount of Taxes Abated during the Fiscal Year</u>
Construction of wind power project	100%	\$ 474,817
Development of various solar power projects	80%	<u>4,289,578</u>
		<b><u>\$ 4,764,395</u></b>

Some of the agreements described include provisions where the entities make annual payments in lieu of taxes abated. As of December 31, 2019 payments in lieu of taxes amounted to \$1,432,182 and is included in general revenues in the Statement of Activities.

Each agreement was negotiated under a state law (Property Tax Abatement Act, Tax Code Chapter 312) allowing localities to abate property taxes for a variety of economic purposes, including business relocation, retention, and expansion for a period not to exceed 10 years. The abatements may be granted to any business located within or promising to relocate to a local government’s geographic area. Localities may grant abatements of all or a portion of annual property taxes through a direct reduction of the entity’s property tax bill.

## Pecos County, Texas

### Notes to the Financial Statements

The County has not made any commitments as part of the agreements other than to reduce taxes. The County is not subject to any tax abatement agreements entered into by other governmental entities. The county has chosen to disclose information about some of its tax abatement agreements. It established a quantitative threshold of 10 percent of the total dollar amount of taxes abated during the year.

#### Note 16. New Pronouncements

Statement No. 87: *Leases* - The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities.

The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. Earlier application is encouraged.

Statement No. 89: *Accounting for Interest Cost Incurred before the End of a Construction Period* - The objective of this Statement is to enhance the relevance and comparability of data about capital assets and the costs of borrowing for reporting periods. The Statement also aims to simplify accounting for interest costs incurred before the end of a construction period. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019.

Statement No. 91: *Conduit Debt Obligations* - The objective of this Statement is to provide a single method for reporting conduit debt obligations by issuers and eliminate differences associated with: 1) commitments extended by issuers, 2) arrangements associated with conduit debt obligations, and 3) related note disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2020.

Statement No. 92: *Omnibus 2020* - The objective of this Statement is to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB statements. This Statement addresses a variety of topics. Provisions in the Statement applicable to the County include: 1) the effective date of GASB Statement No. 87: *Leases* delayed to fiscal year beginning after December 15, 2019 and all reporting periods thereafter; 2) The applicability of GASB Statements No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68, as amended, and No. 74, Financial Reporting for Post-employment Benefit Plans Other Than Pension Plans, as amended, to reporting assets accumulated for postemployment benefits; 3) the applicability of certain requirements of GASB Statement No. 84, Fiduciary Activities, to postemployment benefit arrangements; 4) Reference to nonrecurring fair value measurements of assets and liabilities in authoritative literature; 5) The requirements related to intra-entity transfers of assets and those related to the applicability of Statements 73 and 74 are effective for fiscal years beginning after June 15, 2020; and 5) The requirements related to application of Statement 84 to postemployment benefit arrangements and those related to nonrecurring fair value measurements of assets or liabilities are effective for reporting periods beginning after June 15, 2020.

## Pecos County, Texas

### Notes to the Financial Statements

Statement No. 95: *Postponement of the Effective Dates of Certain Authoritative Guidance* – The objective of this Statement is to offer temporary relief to governments and other stake holders due to the COVID-19 pandemic. The Statement postpones the effective dates of certain provisions in Statements and Implementation Guides that either became effective or are schedule to become effective during or for periods beginning after June 15, 2018 or later. Under the Statement following updates were made:

- The effective date for GASB Statement No. 87 has been postponed from reporting periods beginning after December 15, 2019 to reporting periods beginning after June 15, 2021.
- The effective date for GASB Statement No. 89 has been postponed from reporting periods beginning after December 15, 2019 to reporting periods beginning after December 15, 2020.
- The effective date for GASB Statement No. 91 has been postponed from reporting periods beginning after December 15, 2020 to reporting periods beginning after December 15, 2021.
- The effective date for GASB Statement No. 92 has been postponed from reporting periods beginning after June 15, 2020 to reporting periods beginning after June 15, 2021.

The County's management is reviewing the implementation process of this these standards by gathering required information.

### Note 17. Subsequent Events

Subsequent to year-end, the U.S. Department of Health and Human Services provided approximately \$6.0M to the Pecos County Hospital from funds appropriated in the Public Health and Social Services Emergency Fund for provider relief ("Relief Fund") under Division B of Public Law 116-127. By accepting the Relief Funds, the Hospital must maintain compliance with the Secretary's terms and conditions, including but not limited to, using the Relief Funds to prevent, prepare for, and respond to coronavirus, and shall reimburse the Hospital only for health care related expenses or lost revenues that are attributable to coronavirus. The Hospital's commitment to full compliance with all terms and conditions is material to the Secretary's decision to disburse these funds. Non-compliance with any terms and conditions is grounds for the Secretary to recoup some or all of the payment made from the Relief Fund.

### COVID-19

The extent of the operational and financial impact the COVID-19 pandemic may have on the County has yet to be determined and is dependent on its duration and spread, any related operational restrictions and the overall economy. Currently, the County is unable to accurately predict how COVID-19 will affect the results of its operations because the virus's severity and the duration of the pandemic are uncertain.

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## **Required Supplemental Information**

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**Pecos County, Texas**  
Texas County District Retirement System  
Schedule of Changes in the Employer's Net Pension Liability and  
Related Ratios for the Employees of Pecos County  
December 31, 2019

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
<b>TOTAL PENSION LIABILITY</b>				
Service cost	\$ 2,761,370	\$ 2,795,292	\$ 2,982,099	\$ 2,973,703
Interest (on the total pension liability)	7,122,503	6,589,054	6,096,181	5,759,225
Effect of plan changes	623,229	575,901	-	(511,212)
Effect of assumption changes or inputs	-	451,947	-	927,974
Effect of economic/demographic (gains) or losses	(225,677)	116,053	(641,945)	(1,264,530)
Benefit payments/refunds of contributions	(4,023,971)	(3,800,398)	(3,573,519)	(3,478,337)
Net change in total pension liability	6,257,454	6,727,849	4,862,816	4,406,823
Total pension liability - beginning	87,142,111	80,414,262	75,551,446	71,144,623
<b>TOTAL PENSION LIABILITY - ENDING (a)</b>	<u>\$ 93,399,565</u>	<u>\$ 87,142,111</u>	<u>\$ 80,414,262</u>	<u>\$ 75,551,446</u>
<b>PLAN FIDUCIARY NET POSITION</b>				
Contributions - employer	\$ 2,340,070	\$ 2,044,633	\$ 2,027,782	\$ 2,169,495
Contributions - employee	1,602,787	1,517,325	1,533,028	1,615,580
Investment income net of investment expenses	(1,527,241)	10,470,307	4,942,678	(109,580)
Benefit payments/refunds of contributions	(4,023,971)	(3,800,398)	(3,573,519)	(3,478,338)
Administrative expense	(67,471)	(54,487)	(53,803)	(48,039)
Other	8,902	(3,709)	19,186	104,409
Net change in plan fiduciary net position	(1,666,924)	10,173,671	4,895,352	253,527
Plan fiduciary net position - beginning	81,931,524	71,757,853	66,862,501	66,608,973
<b>PLAN FIDUCIARY NET POSITION - ENDING (b)</b>	<u>\$ 80,264,600</u>	<u>\$ 81,931,524</u>	<u>\$ 71,757,853</u>	<u>\$ 66,862,500</u>
<b>NET PENSION LIABILITY - ENDING (a)-(b)</b>	\$ 13,134,965	\$ 5,210,587	\$ 8,656,409	\$ 8,688,946
Plan fiduciary net position as a percentage of total pension liability	85.94%	94.02%	89.24%	88.50%
Covered payroll	\$ 22,896,963	\$ 21,636,323	\$ 21,898,298	\$ 23,079,720
Net pension liability as a percentage of covered payroll	57.37%	24.08%	39.53%	37.65%

**Notes to Schedule:**

As of December 31 - Measurement date

Only four years of data is presented in accordance with GASB 68, Paragraph 138. "The information for all periods for the 10-year schedules that are required to be presented as required supplementary information may not be available initially. In these cases, during the transition period, that information should be presented for as many years as are available. The schedules should not include information that is not measured in accordance with the requirements of this Statement."

**Pecos County, Texas**  
Texas County District Retirement System  
Schedule of Employer Contributions  
December 31, 2019

	Year Ended December 31,				
	2018	2017	2016	2015	2014
Actuarially determined contribution	\$ 2,340,070	\$ 2,044,633	\$ 2,027,782	\$ 2,169,494	\$ 2,156,748
Contributions in relation to the actuarially determined contribution	(2,340,070)	(2,044,633)	(2,027,782)	(2,169,494)	(2,159,972)
<b>CONTRIBUTION DEFICIENCY (EXCESS)</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ (3,224)</b>
Covered payroll	\$ 22,896,963	\$ 21,636,323	\$ 21,898,298	\$ 23,079,720	\$ 22,466,129
Contributions as a percentage of covered payroll	10.2%	9.5%	9.3%	9.4%	9.6%

**Notes to Schedule:**

Valuation date:

Actuarially determined contribution rates are calculated as of December 31, two years prior to the end of the fiscal year in which the contributions are reported.

Methods and assumptions used to determine contribution rates:

Actuarial Cost method	Entry Age
Amortization method	Level percentage of payroll, closed
Remaining amortization period	12.2 years (based on contribution rate calculated 12/31/2018 valuation)
Asset valuation method	5-year smoothed market
Inflation	2.75%
Salary increases	Varies by age and service. 4.9% average over career including inflation.
Investment rate of return	8.00%, net of investment expenses, including inflation
Retirement age	Members who are eligible for service retirement are assumed to commence receiving benefit payments based on age. The average age at service retirement for recent retirees is 61.
Mortality	130% of the RP-2014 Healthy Annuitant Mortality Table for males and 110% of the RP-2014 Healthy Annuitant Mortality Table for females, both projected with 110% of the MP-2014 Ultimate scale after 2014.
Changes in Assumptions and Methods Reflected in the Schedule of Employer Contributions*	2015: New inflation, mortality, and other assumptions were reflected. 2017: New mortality assumptions were reflected.
Changes in Plan Provisions Reflected in the Schedule of Employer Contributions*	2015: No changes in plan provisions were reflected in the schedule. 2016: No changes in plan provisions were reflected in the schedule. 2017: New Annuity Purchase Rates were reflected for benefits earned after 2017.

\*Only changes that affect the benefit amount that are effective 2015 and later are shown in the notes to the schedule.

Only five years of data is presented in accordance with GASB 68, Paragraph 138. "The information for all periods for the 10-year schedules that are required to be presented as required supplementary information may not be available initially. In these cases, during the transition period, that information should be presented for as many years as are available. The schedules should not include information that is not measured in accordance with the requirements of this Statement."

## Pecos County, Texas

### County Retiree Health Plan Schedule of Changes in Net Plan OPEB Liability and Related Ratios For the Year Ended December 31, 2019

	<u>2019</u>	<u>2018</u>
<b>TOTAL PLAN OPEB LIABILITY</b>		
Service cost	\$ 2,591,666	\$ 2,489,593
Interest on total plan OPEB liability	2,571,963	2,429,849
Benefit payments	<u>(1,555,319)</u>	<u>(1,555,319)</u>
Net change in total plan OPEB liability	3,608,310	3,364,123
Total plan OPEB liability - beginning of year	<u>60,916,807</u>	<u>57,552,684</u>
Total plan OPEB liability - end of year	<u><u>\$ 64,525,117</u></u>	<u><u>\$ 60,916,807</u></u>
Covered employee payroll	\$ 22,896,963	\$ 21,636,323
Net plan OPEB liability as a percentage of covered payroll	281.81%	281.55%

#### Notes to Schedule:

The Plan is considered to be an unfunded OPEB plan; therefore, no plan fiduciary net position and related ratios are reported to the above schedule.

The County implemented GASB Statement No. 75 in FY 2018. Information in this table has been determined as of the measurement date of December 31, 2017 of the net plan OPEB liability and will ultimately contain information

## Pecos County, Texas

Texas County District Retirement System's Supplemental  
 Death Benefits Fund Schedule of Changes in Net TCDRS  
 OPEB Liability and Related Ratios  
 For the Year Ended December 31, 2019

	<u>2018</u>	<u>2017</u>
<b>TOTAL TCDRS OPEB LIABILITY</b>		
Service cost	\$ 33,009	\$ 31,405
Interest on total TCDRS OPEB liability (1)	36,868	37,335
Effect of assumption changes or inputs (2)	(116,785)	46,039
Effect of economic/demographic (gains) or losses	(4,458)	(3,371)
Benefit payments	<u>(29,766)</u>	<u>(28,127)</u>
Net change in total TCDRS OPEB liability	(81,132)	83,281
Total TCDRS OPEB liability - beginning of year	<u>1,053,500</u>	<u>970,219</u>
Total TCDRS OPEB liability - end of year	<u>\$ 972,368</u>	<u>\$ 1,053,500</u>
Covered payroll	\$ 22,896,963	\$ 21,636,323
Net TCDRS OPEB liability as a percentage of covered payroll	4.25%	4.87%

### Notes to Schedule:

- measurement of the  
 total pension liability during the measurement period.
- (1) Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.
- based on the January 1, 2013 -  
 December 31, 2016 Investigation of Experience.

The County implemented GASB Statement No. 75 in FY 2018. Information in this table has been determined as of the measurement date of December 31, 2017 of the net TCDRS OPEB liability and will ultimately contain

# Pecos County, Texas

## General Fund

### Schedule of Revenues, Expenditures and Changes in Fund Balances

#### Budget (GAAP Basis) and Actual

For the Year Ended December 31, 2019

Budget		Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)	
		Original	Final			
<b>REVENUES</b>						
7100	50	Taxes	\$ 19,788,155	\$ 19,788,155	\$ 20,068,946	\$ 280,791
7100	51	ABC Tax	30,000	30,000	41,536	11,536
7100	53	Fines and forfeitures	6,900	6,900	616	(6,284)
7100	52	Intergovernmental	414,500	414,500	476,626	62,126
7100	55	Charges for services	2,899,658	2,899,658	2,740,474	(159,184)
7100	82	Payment in lieu of taxes	1,432,182	1,432,182	1,432,182	-
7100	83	Proceeds from settlement	-	-	43,330	43,330
7100	81	Royalties	60,000	60,000	13,500	(46,500)
7100	54	Interest	335,000	335,000	818,400	483,400
7100	80	Other	428,200	428,200	447,646	19,446
Total revenues			25,394,595	25,394,595	26,083,256	688,661
<b>EXPENDITURES</b>						
Current:						
General government						
7230	400	Office of the County Judge	217,446	219,649	210,548	9,101
7230	403	Office of the County Clerk	382,625	382,625	338,235	44,390
7230	405	Veterans' Administration	57,373	57,372	49,701	7,671
7230	401	Commissioners' Court	239,500	239,500	145,764	93,736
7230	409	Nondepartmental	5,895,471	4,614,320	3,769,642	844,678
Total general government			6,792,415	5,513,466	4,513,890	999,576
Judicial:						
7242	450	Office of the District Clerk	293,249	293,250	292,030	1,220
7242	426	County Court at Law	51,900	51,900	35,790	16,110
7242	435	83rd District Court	163,469	163,467	156,628	6,839
7242	436	112th District Court	200,339	234,644	233,795	849
7242	437	Office of the 83rd District Attorney	290,853	290,853	212,827	78,026
7242	438	Office of the 112th District Attorney	272,747	272,747	221,135	51,612
7242	451	Justice of the Peace #1	216,590	216,590	204,470	12,120
7242	453	Justice of the Peace #3	108,167	108,167	106,803	1,364
7242	454	Justice of the Peace #4	46,140	46,140	43,860	2,280
7242	456	Justice of the Peace #6	114,144	114,144	112,536	1,608
7242	475	Office of the County Attorney	403,664	408,416	408,387	29
7242	465	County Law Library	6,662	6,662	2,424	4,238
Total judicial			2,167,924	2,206,980	2,030,685	176,295
Financial Administration:						
7247	495	Office of the County Auditor	428,050	428,050	422,802	5,248
7247	497	Office of the County Treasurer	141,606	156,088	155,667	421
7247	499	Office of the Tax Assessor Collector	456,084	456,084	428,810	27,274
7247	503	Data processing	452,500	452,500	368,235	84,265
Total financial administration			1,478,240	1,492,722	1,375,514	117,208

# Pecos County, Texas

## General Fund

### Schedule of Revenues, Expenditures and Changes in Fund Balances

#### Budget (GAAP Basis) and Actual – Continued

For the Year Ended December 31, 2019

			Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
			Original	Final		
Law enforcement:						
7238	551	Constable Precinct #1	26,951	26,951	26,536	415
7238	553	Constable Precinct #3	29,765	29,765	29,144	621
7238	554	Constable Precinct #4	28,085	28,085	27,563	522
7238	556	Constable Precinct #6	27,632	27,632	27,108	524
7238	561	Public Safety Department	3,400	3,682	3,682	-
7238	560	Office of the Sheriff	1,823,732	1,924,534	1,923,335	1,199
Total law enforcement			1,939,565	2,040,649	2,037,368	3,281
Corrections:						
7245	512	Correctional facility	822,351	863,434	863,243	191
7245	570	Adult probation	44,020	50,919	50,460	459
7245	572	Juvenile probation	324,896	324,896	250,103	74,793
Total corrections			1,191,267	1,239,249	1,163,806	75,443
Health and welfare:						
7235	632	Sanitation department	65,705	76,406	76,132	274
7235	540	EMS	2,364,678	2,559,822	2,531,846	27,976
7235	640	Social services	125,000	125,406	125,405	1
7235	631	Emergency Management/Homeland Security	114,264	133,880	133,216	664
Total health and welfare			2,669,647	2,895,514	2,866,599	28,915
7237		Fire protection	384,250	913,250	880,438	32,812
Culture and recreation:						
7233	660	Recreation	145,075	145,075	140,233	4,842
7233	659	Fort Stockton Golf Course	594,881	652,941	632,975	19,966
7233	658	Iraan Golf Course	217,686	228,580	196,600	31,980
7233	661	Park #1	251,281	263,900	232,910	30,990
7233	662	Park #2	536,016	540,748	525,970	14,778
7233	663	Park #3	334,274	447,525	429,190	18,335
7233	664	Park #4	281,796	266,586	243,737	22,849
7233	696	Historical Commission	21,091	21,091	15,315	5,776
Total culture and recreation			2,382,100	2,566,446	2,416,930	149,516

# Pecos County, Texas

## General Fund

### Schedule of Revenues, Expenditures and Changes in Fund Balances

#### Budget (GAAP Basis) and Actual – Continued

For the Year Ended December 31, 2019

			Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
			Original	Final		
Libraries:						
7249	650	Fort Stockton library	339,301	339,301	314,293	25,008
7249	651	Imperial library	58,542	58,541	58,869	(328)
7249	652	Iraan library	102,517	102,517	102,514	3
Total libraries			500,360	500,359	475,676	24,683
7248		Building maintenance	407,526	423,326	411,988	11,338
7240		Utilities	725,000	725,000	686,575	38,425
7239		Conservation	160,994	176,803	155,193	21,610
Public service:						
7246	490	Elections	66,300	128,262	90,565	37,697
7246	590	Pecos County Water	204,122	257,492	240,581	16,911
7246	695	Miscellaneous	197,054	197,054	190,277	6,777
Total public service			467,476	582,808	521,423	61,385
7250		Airport	298,950	298,951	58,547	240,404
Total expenditures			21,565,714	21,575,523	19,594,632	1,980,891
Excess of revenues over expenditures			3,828,881	3,819,072	6,488,624	2,669,552
<b>OTHER FINANCING SOURCES (USES)</b>						
7300 00		Sale of assets	12,000	12,000	23,231	11,231
7300	50	Transfers from other funds	760,000	760,000	510,000	(250,000)
7300	60	Transfers to other funds	(5,500,000)	(5,528,106)	(5,266,706)	261,400
Total other financing sources (uses)			(4,728,000)	(4,756,106)	(4,733,475)	22,631
Net change in fund balances			(899,119)	(937,034)	1,755,149	2,692,183
Fund balances - beginning of year			23,899,029	23,899,029	23,899,029	-
<b>FUND BALANCES - END OF YEAR</b>			<b>\$ 22,999,910</b>	<b>\$ 22,961,995</b>	<b>\$ 25,654,178</b>	<b>\$ 2,692,183</b>

**Pecos County, Texas**  
 Road and Bridge Fund  
 Schedule of Revenues, Expenditures and Changes in Fund Balances  
 Budget (GAAP Basis) and Actual  
 For the Year Ended December 31, 2019

	Budgeted Amounts		Actual Amounts	Variance with Final Budget -
	Original	Final		Positive (Negative)
<b>REVENUES</b>				
Taxes	\$ 2,909,567	\$ 2,909,567	\$ 2,706,657	\$ (202,910)
Intergovernmental	101,000	101,000	136,913	35,913
Fees of office	603,000	603,000	615,925	12,925
Total revenues	3,613,567	3,688,567	3,549,495	(139,072)
<b>EXPENDITURES</b>				
Highways and streets				
Precinct #1:				
Salaries and benefits	469,581	469,581	466,366	3,215
Supplies	6,400	7,005	6,643	362
Fuel	50,000	50,000	46,680	3,320
Uniforms	1,800	1,800	1,444	356
Communications	2,600	2,600	2,002	598
Travel	2,400	1,379	1,247	132
Registration fees	1,000	355	355	-
Repairs and maintenance	30,000	28,061	22,167	5,894
Lease expenditures	-	170	170	-
Equipment	-	3,205	3,205	-
Road improvements	5,000	5,000	5,000	-
Total Precinct #1	568,781	569,156	555,279	13,877
Precinct #2:				
Salaries and benefits	432,294	428,279	414,039	14,240
Supplies	7,000	12,000	11,166	834
Fuel	45,000	23,778	23,778	-
Uniforms	1,300	1,122	1,122	-
Communications	3,000	2,800	2,410	390
Travel	2,000	2,716	2,647	69
Registration fees	400	700	700	-
Repairs and maintenance	16,300	21,254	19,691	1,563
Lease expenditures	125	120	120	-
Contract services	1,000	-	-	-
Equipment	-	5,108	5,108	-
Road improvements	5,000	5,000	-	5,000
Total Precinct #2	513,419	502,877	480,781	22,096

# Pecos County, Texas

## Road and Bridge Fund

### Schedule of Revenues, Expenditures and Changes in Fund Balances

#### Budget (GAAP Basis) and Actual – Continued

For the Year Ended December 31, 2019

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
Precinct #3:				
Salaries and benefits	474,258	474,912	459,850	15,062
Supplies	16,500	17,260	16,802	458
Fuel	45,000	44,300	44,015	285
Uniforms	1,000	1,000	844	156
Communications	10,000	7,200	5,915	1,285
Travel	2,400	1,600	1,593	7
Registration fees	1,000	500	495	5
Repairs and maintenance	46,000	43,351	40,060	3,291
Dues and subscriptions	300	298	260	38
Equipment	-	12,746	12,186	560
Road improvements	5,000	73,292	73,292	-
Total Precinct #3	601,458	676,459	655,312	21,147
Precinct #4:				
Salaries and benefits	575,137	560,504	553,463	7,041
Supplies	16,000	14,937	14,696	241
Fuel	60,000	69,500	67,756	1,744
Uniforms	1,500	1,500	1,413	87
Communications	3,000	3,000	2,795	205
Travel	1,500	1,500	1,374	126
Registration fees	500	500	250	250
Repairs and maintenance	40,000	62,796	61,403	1,393
Lease expenditures	2,000	1,980	1,472	508
Contract services	3,000	1,000	892	108
Equipment	-	878	878	-
Road improvements	5,000	36,118	36,118	-
Total Precinct #4	707,637	754,213	742,510	11,703

# Pecos County, Texas

## Road and Bridge Fund

### Schedule of Revenues, Expenditures and Changes in Fund Balances

#### Budget (GAAP Basis) and Actual – Continued

For the Year Ended December 31, 2019

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Positive (Negative)
	Original	Final		
General:				
Employee insurance	370,000	370,000	356,229	13,771
Lateral roads #1	10,250	10,250	10,250	-
Lateral roads #2	10,250	10,250	662	9,588
Lateral roads #3	10,250	10,250	6,923	3,327
Lateral roads #4	10,250	10,250	10,192	58
Road improvements	368,000	781,678	775,594	6,084
Contract services	135,000	115,572	64,610	50,962
Total general	<u>914,000</u>	<u>1,308,250</u>	<u>1,224,460</u>	<u>83,790</u>
Total highways and streets	<u>3,305,295</u>	<u>3,810,955</u>	<u>3,658,342</u>	<u>152,613</u>
Capital Outlay:				
General	308,554	34,144	-	(34,144)
Precinct #1	-	145,256	145,256	-
Precinct #2	-	10,543	10,543	-
Precinct #3	-	79,779	79,779	-
Precinct #4	-	34,120	34,120	-
Total capital outlay	<u>308,554</u>	<u>303,842</u>	<u>269,698</u>	<u>(34,144)</u>
Total expenditures	<u>3,613,849</u>	<u>4,114,797</u>	<u>3,928,040</u>	<u>186,757</u>
Deficiency of revenues over expenditures	<u>(282)</u>	<u>(426,230)</u>	<u>(378,545)</u>	<u>47,685</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers from other funds	<u>-</u>	<u>28,106</u>	<u>28,106</u>	<u>-</u>
Total other financing sources (uses)	<u>-</u>	<u>28,106</u>	<u>28,106</u>	<u>-</u>
Net change in fund balance	<u>(282)</u>	<u>(398,124)</u>	<u>(350,439)</u>	<u>47,685</u>
Fund balances - beginning of year	<u>538,718</u>	<u>538,718</u>	<u>538,718</u>	<u>-</u>
<b>FUND BALANCES - END OF YEAR</b>	<u><u>\$ 538,436</u></u>	<u><u>\$ 140,594</u></u>	<u><u>\$ 188,279</u></u>	<u><u>\$ 47,685</u></u>

## **Pecos County, Texas**

### Notes to Schedules of Revenues, Expenditures and Changes in Fund Balances Budget (GAAP Basis) and Actual

The County follows these procedures in establishing budgetary data reflected in the financial statements:

- A. In the event the Commissioners' Court increases property taxes three percent or less, no public hearing is required. If the Court increases taxes more than three but less than eight percent, then a public hearing is required prior to final adoption. If the Court increases taxes more than eight percent, a public hearing is required and taxes are subject to a rollback petition and election.
- B. Public hearings are conducted at the Pecos County Courthouse to obtain taxpayer comments.
- C. Prior to January 1, the budget is legally enacted through adoption of an order by the Commissioners' Court.
- D. Budgeted amounts may be transferred between line items of the budget within the same fund. Any amendments which alter the line items or total expenditures of any department must be approved by the Commissioners' Court. There must be an emergency condition existing in order for the Court to increase the total budget.
- E. Budgets for the various funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America (GAAP).
- F. Expenditures in excess of appropriations are required by state statutes to be reported down to the departmental level.
- G. The budgeted amounts presented in these statements are as originally adopted, or as amended by, the Commissioners' Court during the year ended December 31, 2019.
- H. The Schedules of Revenues, Expenditures and Changes in Fund Balances – Budget (GAAP Basis) and Actual – General Fund and Road and Bridge Fund present a comparison of budgetary data to actual results.

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## Supplementary Information

**Pecos County, Texas**  
Combining Balance Sheet  
Nonmajor Governmental Funds  
December 31, 2019

	<b>Special Revenue Funds</b>	<b>Capital Projects Fund</b>	<b>Total Nonmajor Funds</b>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 1,668,445	\$ 7,756	\$ 1,676,201
Other	46,128	-	46,128
<b>TOTAL ASSETS</b>	<b>\$ 1,714,573</b>	<b>\$ 7,756</b>	<b>\$ 1,722,329</b>
<b>LIABILITIES</b>			
Accounts payable	\$ 78,518	-	\$ 78,518
Due to other funds	50,000	-	50,000
Total liabilities	128,518	-	128,518
<b>FUND BALANCES</b>			
Restricted			
Federal and state grants	291,820	-	291,820
Legislation	1,294,235	-	1,294,235
Assigned			
Capital projects funds	-	7,756	7,756
Total fund balances	1,586,055	7,756	1,593,811
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$ 1,714,573</b>	<b>\$ 7,756</b>	<b>\$ 1,722,329</b>

## Pecos County, Texas

Combining Statement of Revenues, Expenditures  
and Changes in Fund Balances  
Nonmajor Governmental Funds  
For the Year Ended December 31, 2019

	Special Revenue Funds	Capital Projects Fund	Total Nonmajor Funds
	<u>          </u>	<u>          </u>	<u>          </u>
<b>REVENUES</b>			
Fines and forfeitures	\$ 18,589	\$ -	\$ 18,589
Intergovernmental	1,249,974	-	1,249,974
Charges for services	694,250	-	694,250
Interest	8,407	-	8,407
Other	13,549	1,622	15,171
	<u>1,984,769</u>	<u>1,622</u>	<u>1,986,391</u>
Total revenues	1,984,769	1,622	1,986,391
<b>EXPENDITURES</b>			
Judicial	55,782	-	55,782
Law enforcement	42,276	-	42,276
Corrections	1,537,544	-	1,537,544
Health and welfare	179,241	-	179,241
Public service	298,833	-	298,833
	<u>2,113,676</u>	<u>-</u>	<u>2,113,676</u>
Total expenditures	2,113,676	-	2,113,676
Excess of expenditures (over) under revenues	(128,907)	1,622	(127,285)
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	15,612	-	15,612
Transfers (out)	(15,612)	-	(15,612)
	<u>-</u>	<u>-</u>	<u>-</u>
Total other financing sources (uses)	-	-	-
Net change in fund balances	(128,907)	1,622	(127,285)
Fund balances - beginning of year	1,714,962	6,134	1,721,096
<b>FUND BALANCES, end of year</b>	<u>\$ 1,586,055</u>	<u>\$ 7,756</u>	<u>\$ 1,593,811</u>

**Pecos County, Texas**  
Special Revenue Funds  
Combining Balance Sheet  
December 31, 2019

	250	251	255 256	265	266
	Juvenile Probation Fees	Title IV-E Fund	Juvenile Probation TJPC A-R	Basic Supervision	Community Corrections Program
<b>ASSETS</b>					
Cash	\$ 26,577	\$ 41,257	\$ 19,950	\$ 105,717	\$ 27,978
Receivables, net of allowance					
Other	139	-	-	-	-
<b>TOTAL ASSETS</b>	<u>\$ 26,716</u>	<u>\$ 41,257</u>	<u>\$ 19,950</u>	<u>\$ 105,717</u>	<u>\$ 27,978</u>
<b>LIABILITIES</b>					
Accounts payable	\$ -	\$ -	\$ 944	\$ 2,478	\$ -
Due to other funds	-	-	-	-	-
Total liabilities	-	-	944	2,478	-
<b>FUND BALANCES</b>					
Restricted:					
Federal and state grants	-	41,257	19,006	103,239	27,978
Legislation	26,716	-	-	-	-
Total fund balances	<u>26,716</u>	<u>41,257</u>	<u>19,006</u>	<u>103,239</u>	<u>27,978</u>
<b>TOTAL LIABILITIES AND FUND BALANCE</b>	<u>\$ 26,716</u>	<u>\$ 41,257</u>	<u>\$ 19,950</u>	<u>\$ 105,717</u>	<u>\$ 27,978</u>

267	268	270	280	281	282	283	284	285
Intensive Supervision	CSCD Pretrial Division	Adult Probation Fees	County Records Management	County Clerk Records Management	District Clerk Records Fund	Court Record Preservation Fund	District Court Record Technology Fund	JP Technology Fund
\$ 94,744	\$ 5,791	\$ 26,464	\$ 74,804	\$ 369,793	\$ 1,226	\$ 26,019	\$ 25,568	\$ 58,506
-	-	-	320	-	6,837	243	270	-
<u>\$ 94,744</u>	<u>\$ 5,791</u>	<u>\$ 26,464</u>	<u>\$ 75,124</u>	<u>\$ 369,793</u>	<u>\$ 8,063</u>	<u>\$ 26,262</u>	<u>\$ 25,838</u>	<u>\$ 58,506</u>
\$ 195	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 234
-	-	-	-	-	-	-	-	-
195	-	-	-	-	-	-	-	234
94,549	5,791	-	-	-	-	-	-	-
-	-	26,464	75,124	369,793	8,063	26,262	25,838	58,272
<u>94,549</u>	<u>5,791</u>	<u>26,464</u>	<u>75,124</u>	<u>369,793</u>	<u>8,063</u>	<u>26,262</u>	<u>25,838</u>	<u>58,272</u>
<u>\$ 94,744</u>	<u>\$ 5,791</u>	<u>\$ 26,464</u>	<u>\$ 75,124</u>	<u>\$ 369,793</u>	<u>\$ 8,063</u>	<u>\$ 26,262</u>	<u>\$ 25,838</u>	<u>\$ 58,506</u>

**Pecos County, Texas**  
Special Revenue Funds  
Combining Balance Sheet – Continued  
December 31, 2019

	286	287	370	428	430	442
	County Clerk Archival Fund	County Clerk Vital Statistics Fund	Courthouse Security Fund		Texas J Regional Advisory Council Fund	Stonegarden 14/BP Fund
<b>ASSETS</b>						
Cash	\$ 348,536	\$ 11,870	\$ 19,023	\$ (985)	\$ (23,869)	\$ (379)
Receivables, net of allowance						
Other	-	-	139	6,006	24,844	5,539
<b>TOTAL ASSETS</b>	<u>\$ 348,536</u>	<u>\$ 11,870</u>	<u>\$ 19,162</u>	<u>\$ 5,021</u>	<u>\$ 975</u>	<u>\$ 5,160</u>
<b>LIABILITIES</b>						
Accounts payable	\$ -	\$ -	\$ -	\$ 5,022	524	5,160
Due to other funds	-	-	50,000	-	-	-
Total liabilities	-	-	50,000	5,022	524	5,160
<b>FUND BALANCES</b>						
Restricted:						
Federal and state grants	-	-	-	-	-	-
Legislation	348,536	11,870	(30,838)	(1)	451	-
Total fund balances	<u>348,536</u>	<u>11,870</u>	<u>(30,838)</u>	<u>(1)</u>	<u>451</u>	<u>-</u>
<b>TOTAL LIABILITIES AND FUND BALANCE</b>	<u>\$ 348,536</u>	<u>\$ 11,870</u>	<u>\$ 19,162</u>	<u>\$ 5,021</u>	<u>\$ 975</u>	<u>\$ 5,160</u>

**Pecos County, Texas**  
Special Revenue Funds  
Combining Balance Sheet – Continued  
December 31, 2019 December 31, 2019

500 County Attorney Hot Check Fund	505 County Attorney Pre-Trial Intervention Fund	510 Sheriff Discretionary Fund	511 Forfeiture Shared Revenue Fund	530 83rd District Attorney Hot Check Funds	540 83rd District Attorney Drug Forfeiture Fund	560 112th District Attorney Discretionary Fund	561 112th District Attorney Hot Check Fund	Total
\$ 12,986	\$ 179,519	\$ 42,042	\$ 8,184	\$ 24,957	\$ 108,609	\$ 33,279	\$ 279	\$ 1,668,445
-	1,570	221	-	-	-	-	-	46,128
<u>\$ 12,986</u>	<u>\$ 181,089</u>	<u>\$ 42,263</u>	<u>\$ 8,184</u>	<u>\$ 24,957</u>	<u>\$ 108,609</u>	<u>\$ 33,279</u>	<u>\$ 279</u>	<u>\$ 1,714,573</u>
\$ 3,921	\$ 1,581	\$ -	\$ 140	\$ -	\$ 58,319	\$ -	\$ -	\$ 78,518
-	-	-	-	-	-	-	-	50,000
<u>3,921</u>	<u>1,581</u>	<u>-</u>	<u>140</u>	<u>-</u>	<u>58,319</u>	<u>-</u>	<u>-</u>	<u>128,518</u>
-	-	-	-	-	-	-	-	291,820
<u>9,065</u>	<u>179,508</u>	<u>42,263</u>	<u>8,044</u>	<u>24,957</u>	<u>50,290</u>	<u>33,279</u>	<u>279</u>	<u>1,294,235</u>
<u>9,065</u>	<u>179,508</u>	<u>42,263</u>	<u>8,044</u>	<u>24,957</u>	<u>50,290</u>	<u>33,279</u>	<u>279</u>	<u>1,586,055</u>
<u>\$ 12,986</u>	<u>\$ 181,089</u>	<u>\$ 42,263</u>	<u>\$ 8,184</u>	<u>\$ 24,957</u>	<u>\$ 108,609</u>	<u>\$ 33,279</u>	<u>\$ 279</u>	<u>\$ 1,714,573</u>

**Pecos County, Texas**  
Special Revenue Funds  
Combining Statement of Revenues, Expenditures and  
Changes in Fund Balance  
For the Year Ended December 31, 2019

	250	251	255 256	265	266
	Juvenile Probation Fees	Title IV-E Fund	Juvenile Probation TJPC A-R	Basic Supervision	Community Corrections Program
<b>REVENUES</b>					
Fines and forfeitures	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	129,181	179,388	77,074
Charges for services	1,860	-	-	416,930	-
Interest	-	883	-	4,020	-
Other	-	-	-	13,549	-
Total revenues	1,860	883	129,181	613,887	77,074
<b>EXPENDITURES</b>					
Judicial	-	-	-	-	-
Law enforcement	-	-	-	-	-
Corrections	-	1,686	121,014	632,601	85,575
Health and welfare	-	-	-	-	-
Public service	-	-	-	-	-
Capital outlay	-	-	-	-	-
Total expenditures	-	1,686	121,014	632,601	85,575
Excess (deficiency) of revenues over (under) expenditures	1,860	(803)	8,167	(18,714)	(8,501)
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	-	-	-	-	-
Transfers (out)	-	-	-	(15,612)	-
Total other financing sources (uses)	-	-	-	(15,612)	-
Net change in fund balances	1,860	(803)	8,167	(34,326)	(8,501)
Fund balances - beginning of year	24,856	42,060	10,839	137,565	36,479
<b>FUND BALANCES - END OF YEAR</b>	<b>\$ 26,716</b>	<b>\$ 41,257</b>	<b>\$ 19,006</b>	<b>\$ 103,239</b>	<b>\$ 27,978</b>

267	268	270	280	281	282	283	284	285
Intensive Supervision	CSCD Pretrial Division	Adult Probation Fees	County Records Management	County Clerk Records Management	District Clerk Records Fund	Court Record Preservation Fund	District Court Record Technology Fund	JP Technology Fund
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
293,691	26,054	-	-	-	-	-	-	-
-	-	5,651	5,796	67,726	6,837	3,315	3,914	7,219
-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-
293,691	26,054	5,651	5,796	67,726	6,837	3,315	3,914	7,219
-	-	-	-	-	1,727	-	-	-
-	-	-	-	-	-	-	-	-
339,372	29,521	-	-	97,260	-	-	-	10,585
-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-
339,372	29,521	-	-	97,260	1,727	-	-	10,585
(45,681)	(3,467)	5,651	5,796	(29,534)	5,110	3,315	3,914	(3,366)
15,612	-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-	-
15,612	-	-	-	-	-	-	-	-
(30,069)	(3,467)	5,651	5,796	(29,534)	5,110	3,315	3,914	(3,366)
124,618	9,258	20,813	69,328	399,327	2,953	22,947	21,924	61,638
\$ 94,549	\$ 5,791	\$ 26,464	\$ 75,124	\$ 369,793	\$ 8,063	\$ 26,262	\$ 25,838	\$ 58,272

**Pecos County, Texas**  
Special Revenue Funds  
Combining Statement of Revenues, Expenditures and  
Changes in Fund Balance – Continued  
For the Year Ended December 31, 2019

	286	287	370	428	430	442
	County Clerk Archival Fund	County Clerk Vital Statistics Fund	Courthouse Security Fund		Texas J Regional Advisory Council Grant	Local Border Security LBSP - 13 Fund
<b>REVENUES</b>						
Fines and forfeitures	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	-	39,531	103,113	90,277
Charges for services	66,306	1,096	16,063	-	-	-
Interest	-	-	-	-	-	-
Other	-	-	-	-	-	-
Total revenues	<u>66,306</u>	<u>1,096</u>	<u>16,063</u>	<u>39,531</u>	<u>103,113</u>	<u>90,277</u>
<b>EXPENDITURES</b>						
Judicial	-	-	-	-	-	-
Law enforcement	-	-	-	-	-	-
Corrections	-	-	182,835	-	-	-
Health and welfare	-	-	-	39,532	102,662	-
Public service	1,929	-	-	-	-	90,277
Capital outlay	-	-	-	-	-	-
Total expenditures	<u>1,929</u>	<u>-</u>	<u>182,835</u>	<u>39,532</u>	<u>102,662</u>	<u>90,277</u>
Excess (deficiency) of revenues over (under) expenditures	64,377	1,096	(166,772)	(1)	451	-
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	-	-	-	-	-	-
Transfers (out)	-	-	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	64,377	1,096	(166,772)	(1)	451	-
Fund balances - beginning of year	<u>284,159</u>	<u>10,774</u>	<u>135,934</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>FUND BALANCES - END OF YEAR</b>	<u>\$ 348,536</u>	<u>\$ 11,870</u>	<u>\$ (30,838)</u>	<u>\$ (1)</u>	<u>\$ 451</u>	<u>\$ -</u>

500 County Attorney Hot Check Fund	505 County Attorney Pre-Trial Intervention Fund	510 Sheriff's Discretionary Fund	511 Forfeiture Shared Revenue Fund	530 83rd District Attorney Hot Check Funds	540 83rd District Attorney Drug Forfeiture Funds	560 112th District Attorney Discretionary Fund	561 112th District Attorney Hot Check Fund	Total
\$ -	\$ -	\$ 3,392	\$ -	\$ -	\$ 15,197	\$ -	\$ -	\$ 18,589
-	-	4,133	-	-	-	-	-	1,249,974
2,138	89,399	-	-	-	-	-	-	694,250
-	-	-	-	523	2,285	696	-	8,407
-	-	-	-	-	-	-	-	13,549
2,138	89,399	7,525	-	523	17,482	696	-	1,984,769
2,248	50,262	-	-	-	1,545	-	-	55,782
-	-	-	-	-	-	-	-	42,276
-	-	-	-	-	-	-	-	1,537,544
-	-	-	-	-	-	-	-	179,241
-	-	-	15,513	-	-	-	-	298,833
-	-	-	-	-	-	-	-	-
2,248	50,262	-	15,513	-	1,545	-	-	2,113,676
(110)	39,137	7,525	(15,513)	523	15,937	696	-	(128,907)
-	-	-	-	-	-	-	-	15,612
-	-	-	-	-	-	-	-	(15,612)
-	-	-	-	-	-	-	-	-
(110)	39,137	7,525	(15,513)	523	15,937	696	-	(128,907)
9,175	140,371	34,738	23,557	24,434	34,353	32,583	279	1,714,962
\$ 9,065	\$ 179,508	\$ 42,263	\$ 8,044	\$ 24,957	\$ 50,290	\$ 33,279	\$ 279	\$ 1,586,055

**Pecos County, Texas**  
 Agency Funds  
 Combining Statement of Fiduciary Assets and Liabilities  
 December 31, 2019

	Pecos County Golf Course	Bond Fund	Permian Basin Adult Probation	Juvenile Probation	District Clerk Fee Account	District Clerk Trust Fund
<b>ASSETS</b>						
Cash	\$ 11,068	\$ 66,983	\$ 95,005	\$ 890	\$ 12,625	\$ 369,900
<b>TOTAL ASSETS</b>	<u>\$ 11,068</u>	<u>\$ 66,983</u>	<u>\$ 95,005</u>	<u>\$ 890</u>	<u>\$ 12,625</u>	<u>\$ 369,900</u>
<b>LIABILITIES</b>						
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Due to other governments	11,068	-	51,099	-	12,625	-
Due to beneficiaries	-	66,983	43,906	890	-	369,900
<b>TOTAL LIABILITIES</b>	<u>\$ 11,068</u>	<u>\$ 66,983</u>	<u>\$ 95,005</u>	<u>\$ 890</u>	<u>\$ 12,625</u>	<u>\$ 369,900</u>

Tax Assessor Collector	Edward Petsch Arts Fund	Sheriff's Bond Account	Jail Commissary Account	Trish King Bond Account	County Clerk	Precinct # 3	Justice of the Peace # 6	Total
\$ 3,232,884	\$ 225,201	\$ 48,808	\$ 13,208	\$ 85,662	\$ 4,329	\$ 985	\$ 373	\$ 4,167,921
<u>\$ 3,232,884</u>	<u>\$ 225,201</u>	<u>\$ 48,808</u>	<u>\$ 13,208</u>	<u>\$ 85,662</u>	<u>\$ 4,329</u>	<u>\$ 985</u>	<u>\$ 373</u>	<u>\$ 4,167,921</u>
\$ -	\$ -	\$ -	\$ 13,208	\$ -	\$ 4,329	\$ -	\$ 373	\$ 17,910
3,232,884	-	-	-	-	-	-	-	3,307,676
-	225,201	48,808	-	85,662	-	985	-	842,335
<u>\$ 3,232,884</u>	<u>\$ 225,201</u>	<u>\$ 48,808</u>	<u>\$ 13,208</u>	<u>\$ 85,662</u>	<u>\$ 4,329</u>	<u>\$ 985</u>	<u>\$ 373</u>	<u>\$ 4,167,921</u>

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# **Internal Control and Compliance Report**

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**Independent Auditor's Report on Internal Control Over Financial Reporting  
and on Compliance and Other Matters Based on an Audit of Financial Statements  
Performed in Accordance with Government Auditing Standards**

To the Honorable Judge and  
Members of the Commissioners Court  
Pecos County, Texas

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Pecos County, Texas (the County) as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated December 9, 2020. Our report includes reference to other auditors who audited the financial statements of Pecos County Memorial Hospital, an enterprise fund of the County, as described in our report on the County's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance. The financial statements of Pecos County Memorial Hospital were not audited in accordance with Government Auditing Standards.

***Internal Control over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The Honorable Judge and  
Members of the Commissioners Court  
Pecos County, Texas

***Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Weaver and Tidwell, L.L.P.*

WEAVER AND TIDWELL, L.L.P.

Midland, Texas  
December 9, 2020

## **Pecos County, Texas**

Status of Prior Year Findings and Responses  
For the Year Ended December 31, 2019

### **Schedule of Prior Audit Findings and Responses**

#### **Material Weakness in Internal Control over Financial Reporting**

##### **Finding - 2018-001**

Condition: There were material invoices not accrued for in a timely manner relating to grant programs which were not reviewed by the County in a timely manner. There was an agreement improperly recorded as a note receivable that should have been recorded as deferred revenue.

Recommendation: The County should review receipts related to grant programs and evaluate whether they should be accrued as a receivable in a timely manner. The County should review agreements and determine whether revenue should be deferred if the activities do not provide current financial resources

Corrective Action Taken: This finding has been materially handled by review of year-end accruals.